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99TH CONGRESS
2d Session
HOUSE OF REPRESENTATIVES
REPORT
99-675

ORIGINAL

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1987

June 15, 1986.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. DIXON, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 5175]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the District of Columbia for the fiscal year ending September 30, 1987.

INDEX TO BILL AND REPORT

	Page Bill	Page Report
Summary of estimates and recommendations	.....	2
General statement	.....	4
Federal funds	2	9
District of Columbia funds	3	22
Operating expenses:		
Governmental direction and support	3	22
Economic development and regulation	5	29
Public safety and justice	6	36
Public education system	8	44
Human support services	10	48
Public works	11	54
Washington Convention Center Fund	11	56
Repayment of loans and interest	11	56
Repayment of general fund deficit	13	57
Short-term borrowings	13	58
Water and sewer enterprise fund	16	66
Lottery and charitable games enterprise fund	17	69
Cable television enterprise fund	17	69
Capital outlay	13	58
General provisions	18	69
Definition of program, project, and activity	.....	71

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	Page Bill	Report
Inflationary impact statement		71
Comparison with budget resolution		72
5-year projection of outlays		72
Financial assistance to State and local governments		72
Transfer of funds		72
Changes in application of existing law		73
Compliance with clause 3—rule XIII		77

SUMMARY OF ESTIMATES AND RECOMMENDATIONS

Federal Funds

Budget estimates for Federal funds considered by the Committee were submitted in the Budget of the United States for 1987 (House Document No. 99-143) and totalled $560,380,000. Included in the request is a Federal payment of $444,500,000, including $19,500,000 requiring additional authorizing legislation, $28,810,000 for water and sewer services furnished to the Federal government, $52,070,000 for a Federal contribution to the city's three retirement funds, and $35,000,000 for Saint Elizabeths Hospital.

The Committee has not approved language submitted in H. Doc. No. 99-184 relating to the Federal payment increase of $19,500,000. A discussion of the Committee's action on this amendment appears under "Federal Payment" on page 10 of this report.

The bill includes $540,880,000 in Federal funds for fiscal year 1987, including a Federal payment of $425,000,000 which is $19,500,000 below the request and the same amount that was appropriated for fiscal year 1986.

District of Columbia Funds

A total of $2,989,598,000 was requested in District of Columbia funds for fiscal year 1987 consisting of $2,624,197,000 in operating expenses and $365,401,000 in capital outlay funds. These estimates were submitted in the District of Columbia Budget for 1987 printed as House Document No. 99-206 and received by the Congress on April 22, 1986.

The Committee recommends approval of the total request of $2,989,598,000 for fiscal year 1987 from District of Columbia funds consisting of $2,624,197,000 in operating expenses and $365,401,000 in capital outlay funds.

Comparative Summary of Bill

The following table summarizes the amounts recommended in the bill compared with appropriations enacted for fiscal year 1986 and budget estimates presented in fiscal year 1987:

COMPARATIVE SUMMARY OF BILL

	New budget (obligational) authority, 1986[1]	Budget estimates of new (obligational) authority, 1987	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, 1986	Budget estimates of new (obligational) authority
FEDERAL FUNDS					
Federal payment to the general fund	$412,388,350	[2] $444,500,000	$425,000,000	+$12,611,650	—$19,500,000
Water and sewer services furnished to facilities of the U.S. Government	29,206,800	28,810,000	28,810,000	—396,800	
Federal contributions to police officers, fire fighters, and judges	50,524,850	52,070,000	52,070,000	+1,545,150	
Saint Elizabeths Hospital	23,925,000	35,000,000	35,000,000	+11,075,000	
Criminal justice initiative	13,264,000			—13,264,000	
(1987 advance appropriation)	(20,000,000)			(—20,000,000)	
Student dropout prevention initiative	144,000			—144,000	
Job training initiative	478,000			—478,000	
Court study	96,000			—96,000	
Total, Federal funds	530,027,000	560,380,000	540,880,000	+10,853,000	—19,500,000
DISTRICT OF COLUMBIA FUNDS					
Operating expenses:					
General fund	2,287,516,000	2,441,613,000	2,441,613,000	+154,097,000	
Enterprise funds:					
Water and sewer	162,987,000	176,876,000	176,876,000	+13,889,000	
Lottery and charitable games	4,151,000	5,458,000	5,458,000	+1,307,000	
Cable television	250,000	250,000	250,000		
Total, operating expenses	2,454,904,000	2,624,197,000	2,624,197,000	+169,293,000	
Capital outlay:					
General fund	229,148,000	310,551,000	310,551,000	+81,403,000	
Water and sewer	19,635,000	54,850,000	54,850,000	+35,215,000	
Total, capital outlay	248,783,000	365,401,000	365,401,000	+116,618,000	
Total, District of Columbia funds	2,703,687,000	2,989,598,000	2,989,598,000	+285,911,000	

[1] Reflects Gramm-Rudman reductions.
[2] Includes $19,500,000 which requires additional authorizing legislation.

COMMITTEE ACTION ON ESTIMATES

OPERATING EXPENSES

The Committee considered a net increase in the general fund of $154,097,000 or 6.7 percent above the 1986 appropriated level and $204,460,000 or 9.1 percent above the 1987 adjusted base which reflects the 1986 appropriation less non-recurring items approved in the 1986 budget.

CAPITAL OUTLAY

The capital improvements budget submitted by the District totals $365,401,000 and includes $310,551,000 which will be financed from the general fund and $54,850,000 from the water and sewer enterprise fund.

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GENERAL STATEMENT

Drinking Age in the District

The Committee remains deeply concerned that the District of Columbia has not raised its legal drinking age to 21 years, and, in fact, remains the only jurisdiction on the East Coast not to act to protect its young people. This has become an issue of public health and safety that affects District residents as well as their neighbors in surrounding communities.

Responding to Congress' recognition that drunk driving is an issue of national concern, 44 states have now adopted the 21-year minimum drinking age. Remarkably, the District of Columbia remains the only jurisdiction in the entire United States selling alcohol to 18-year-olds, with the exception of Colorado where the more diluted 3.2 percent beer is sold. The Committee considers this a dubious distinction for the Nation's Capital, and the District's refusal to conform with the rest of the country continues to jeopardize its relationship with the Congress.

The Metropolitan Washington Council of Governments and the Washington Regional Alcohol Program have urged the District to adopt 21 as its minimum drinking age. Numerous District of Columbia agency heads and department directors have acknowledged their support during subcommittee hearings for a 21-year minimum drinking age in the District of Columbia as well.

If the District fails to adopt 21 as its minimum drinking age, it will have approximately $2,500,000 in Federal highway funds withheld on October 1, 1986, and $5,000,000 on October 1, 1987, and every year thereafter. There is no question that the loss of these funds will have a major detrimental effect on the District's highway projects. However, failure to address this issue expeditiously will jeopardize much more than millions of dollars in highway funds. It will put at serious risk the lives of both the young people who come to the District to drink and innocent motorists of all ages who have the misfortune to encounter them on regional highways and streets. The Committee once again calls on the District to act now to adopt a 21-year minimum drinking age.

Corruption in the District Government

The Committee is concerned that the District of Columbia government take more forthright action with regard to the problems of corruption and alleged mismanagement that have come to light during the past year. Illegal personal gain, or the appearance thereof, has underminded the confidence of both the Committee and the employees of the District government. The Mayor recognizes this when saying that even suspicion about corruption masks all of the positive things that are being accomplished, and he has stated that the city may be 99 percent pure but must strive for 100 percent.

While cities across the country have their problems from time to time, this does not exempt or excuse the District of Columbia from displaying the proper moral tone of the highest integrity and honesty. The Committee recognizes that the city's leaders have made efforts to reinforce ethical standards. The Chairman of the City

Council testified that Washington is held to a "higher standard" and should not settle for the level reached in other cities.

The Committee feels that the level of corruption and the level at which corruption has taken place have reached difficult proportions and urges the Mayor and the City Council to continue their efforts to address these problems.

Metropolitan Regional Drug Authority

The Committee is extremely concerned over the use and effects of alcohol and drugs in the public school systems in the Washington metropolitan area. The Committee is aware that part of the problem occurs because of the ability of drug pushers to evade apprehension by moving from school to schoo' within the District of Columbia and across its borders to surrounding jurisdictions.

The Committee, therefore, encourages the Board of Education and the Superintendent to explore methods or options to address this serious problem by consulting with their counterparts in the metropolitan area as well as across the Nation.

Student Drop-Out Prevention Program

The Committee fully supports the Early Intervention Drop-Out Prevention Pilot Program funded with a special Federal payment of $150,000 in fiscal year 1986. The Committee encourages the Board of Education and the Superintendent to continue their efforts to reduce the student drop-out rate and looks forward to receiving a report prior to next year's hearings.

The Committee urges the Board to identify funds for this program within the school's total fiscal year 1987 operating budget of $385,806,000. The Committee is confident that this will be done based on the Superintendent's testimony during the hearings when she stated that program personnel are being trained at the present time and student involvement in the project is scheduled to begin in June of 1986 and extend through the summer months until June of 1987.

The Committee feels that follow-up and monitoring of the students involved are essential to determine the success of the program, and commends the Board and Superintendent for their leadership.

Gypsy Moth Infestation

Gypsy moth infestation has become a significant problem in certain areas of the District and promises to get worse in the years ahead. The city's hardwood trees, which have taken years to grow, are being defoliated and threatened with destruction. Residential neighborhoods and park areas are faced with the possibility of long-term damage.

The city has already made some attempt to address this problem, but clearly a more vigorous effort is required. A comprehensive public information program should be developed describing the nature of the gypsy moth threat and giving specific instructions on what individual citizens can do to help control the problem. Secondly, a regional spraying program including aerial spraying if

necessary must be undertaken. In order for a regional spraying program to be successful, cooperation from other area jurisdictions, including the National Park Serivce, is required. Planning for these activities must begin now so that action can be timely and effective when the infestation reemerges next year. The Committee therefore urges District officials to develop a comprehensive plan for gypsy moth eradication/control by January 31, 1987, for implementation at the appropriate time.

Taximeters

The Committee has deleted the language in section 106 of last year's bill prohibiting the installation of meters in taxicabs. The Committee directs the new Taxicab Commission to study the taximeter issue as well as the present uniform zone system and other systems and to report to the Committee 90 days *prior* to taking any action which will result in changing the present system.

Fire Engine Company No. 3

The Committee continues to be concerned about fire protection in Ward 2 of the city and reaffirms its directive in last year's report that Engine Company No. 3 located at 439 New Jersey Avenue, N.W., not be closed or transferred to another location. The Committee wishes to make it clear to District officials that under no circumstances is any action to be taken to close or transfer Engine Company No. 3 *until 90 days after* the Committee has approved a report from District officials explaining why the facility should be closed or transferred. The intent of this requirement is to ensure that Engine Company No. 3 continues to be fully manned and staffed until the *91st day after the Committee has approved the District's request* to close or transfer the facility.

District officials should not assume that their request to close or transfer Engine Company No. 3 will be approved by the Committee, and then based on that assumption move ahead to reduce the manning and phase-out the facility at its present location. Should the Committee decide against approving the District's request, Engine Company No. 3 is to remain open and fully manned and staffed at its present location at 439 New Jersey Avenue, N.W.

Parking Problems

The Committee is concerned over the apparent lack of concern by some District officials over the inadequate number of convenient parking spaces available in certain areas of the city. However, the fact that this has been allowed to occur is not surprising based on testimony presented during this year's hearings.

The Committee encourages the District's Office of Planning and the Deputy Mayor for Economic Development to consider and address this issue when development projects are in the discussion stage and prior to those projects being approved.

Residency Requirement

The Committee requests that the District undertake a comprehensive study to determine the impact of the city's residency re-

quirement on its ability to fill needed jobs and the impact the requirement has had on the local economy. The study should also look into alternatives such as preferential or bonus points for District residents. Among other data, the study should show how many employees live outside the District, how many new hires who live in the city now would not live here if there were no residency requirement, and what percentage of jobs were held by non-residents prior to the residency requirement and how that has changed. The Committee would urge that the study be truly comprehensive and look into all aspects, both pro and con, of the residency requirement and be conducted by experts.

The Committee further requests that the completed study be submitted by March 31, 1987.

Glenn Dale Hospital Property

Prior to its closing in 1981, Glenn Dale Hospital was the District's long-term care facility located on approximately 200 acres in Prince Georges County. On February 28, 1984, the Federal Government filed an action on behalf of the General Services Administration in the United States District Court for the District of Maryland. The Federal Government sought to eject the District and enjoin its attempts to lease the property. The case was appealed to the United States Court of Appeals for the Fourth Circuit, and on April 14, 1986, the court held that "Congress intended for the District to possess and use the property until legislated to the contrary."

The Committee is aware that both the District Government and the Prince Georges County government have established task forces to examine options for the future use of the property. The Committee is concerned, however, over the lack of visible progress by the task forces, both individually and collectively, toward a plan for future use of the site.

Now that the issue of possession and use has been resolved by the court, the Committee expects the two governments to increase their efforts to resolve issues surrounding the present and future use or disposition of the property. The Committee will continue to monitor the activities of both governments.

Continued Improvements in Justifications

The Committee commends the District's Budget Office for the continued improvements in the budget justifications. Explanations are more detailed and the improvements in the numbering system for tracking and explaining changes have enhanced the usefulness of the documents.

The Committee once again directs that no changes be made in the justification forms or material unless approved by the Committee.

Financing of Maintenance Projects

The Committee is pleased that District officials are once again taking more care in differentiating between "capital" and "maintenance" projects, and are proposing to fund maintenance projects as

pay-as-you-go capital projects with current operating revenues while using long-term borrowings to finance true capital projects. This unquestionably benefits District taxpayers since it eliminates the need for debt service costs which could run for 15 to 30 years while the life of a maintenance project in many cases is less than five years. The Committee urges District officials to increase the percentage of the capital program that will be funded from current operating revenues on a pay-as-you-go basis.

The budget as presented to the Committee included budget authority for these projects under both the operating and the capital budgets. The Committee has approved language under "capital outlay" which requires that funding of these pay-as-you-go projects be only from current general fund operating revenues.

A listing of these projects follows:

PAY-AS-YOU-GO CAPITAL PROJECTS

(In thousands of dollars)

Project No.	Project name	Total capital authorization request	Operating budget outlays, fiscal year 1987
072	DHCD: Repairs and renovations to public housing facilities	2,000	2,000
S78	Schools: Maintenance improvements	8,000	8,000
H85	DHS: Major roof rehab./replacement	[1] 1,000	298
	Total, pay-as-you-go projects	11,000	10,298

[1] The project was first authorized in fiscal year 1985. In fiscal years 1985 and 1986, $224,000 and $478,000 were funded, respectively, out of the operating budget for this project.

TOTAL RESOURCES

Based on recommendations in the bill, a total of $3,849,051,000 and 40,479 positions will be available to the District government during the next fiscal year. Included in this figure are appropriations from District funds recommended in the accompanying bill as well as Federal and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment and revenues from various local taxes, fees, charges and other collections received by the District government.

A summary of the total resources by appropriation title follows:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1987

	Recommended in bill District of Columbia funds		Federal grants		Private and other funds		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Operating expenses:								
Governmental direction and support	2,214	$108,407,000			5	$3,544,000	2,219	$111,951,000
Economic development and regulation	1,408	129,460,000	1,519	$110,585,000	154	37,709,000	3,081	277,754,000
Public safety and justice	10,896	580,765,000	17	1,163,000	5	3,975,000	10,918	585,903,000
Public education system	11,370	540,718,000	1,055	47,132,000	91	13,864,000	12,516	601,714,000
Human support services	4,180	654,315,000	2,539	318,304,000	22	58,365,000	6,741	1,030,984,000
Public works	1,901	204,748,000	36	8,200,000	64	7,049,000	2,001	219,997,000
Convention center fund		6,261,000			144	4,346,000	144	10,607,000
Repayment of loans and interest		204,514,000						204,514,000
General fund deficit		8,675,000						8,675,000
Short-term borrowings		3,750,000						3,750,000

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TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1987—Continued

	Recommended in bill District of Columbia funds		Federal grants		Private and other funds		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Total, general fund	31,969	2,441,613,000	5,166	485,384,000	485	128,852,000	37,620	3,055,849,000
Enterprise funds								
Water and sewer	1,788	176,876,000				297,000	1,788	177,173,000
Lottery and charitable games	94	5,458,000				140,920,000	94	146,378,000
Cable television	4	250,000				250,000	4	500,000
Total, enterprise funds	1,386	182,584,000				141,467,000	1,386	324,051,000
Total, operating expenses	33,355	2,624,197,000	5,166	485,384,000	485	270,319,000	39,006	3,379,900,000
Capital outlay								
General fund		310,551,000		52,180,000				362,731,000
Water and sewer fund		54,850,000		51,570,000				106,420,000
Total, capital outlay		365,401,000		103,750,000				469,151,000
Intra-District positions	1,473						1,473	
Total	34,828	2,989,598,000	5,166	589,134,000	485	270,319,000	40,479	3,849,051,000

FEDERAL FUNDS

A total of $1,163,629,000 in Federal funds will be available to the District of Columbia government during fiscal year 1987. Included in this total are the Federal payment, the Federal contribution to local pension funds, Federal reimbursement for water and sewer services furnished to Federal facilities, and payment for Saint Elizabeths Hospital. Other Federal funds will be received by the District through Federal grant programs. In addition, Federal reimbursements are received from such programs as medicaid and medicare.

The following table summarizes the various Federal funds estimated to be available to the District government during fiscal year 1987.

Federal funds

Item	*Amount*
Federal payment	$425,000,000
Federal reimbursements for water and sewer services	28,810,000
Federal contribution to police officers and fire fighters, judges, and teachers retirement funds	52,070,000
Saint Elizabeths Hospital	35,000,000
Subtotal (Federal funds included in this bill)	540,880,000
Federal grants	589,134,000
Federal reimbursements	33,615,000
Total, Federal funds	1,163,629,000

Federal Funds Included in Bill

The bill includes Federal funds totaling $540,880,000 for fiscal year 1987 which is $10,853,000 above the 1986 level.

The following table summarizes the amounts requested and the amounts recommended in the bill:

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FEDERAL FUNDS INCLUDED IN BILL

Item	Appropriation 1986 [1]	Estimate fiscal year 1987	Recommended fiscal year 1987
Federal payment	$412,388,350	[2] $444,500,000	$425,000,000
Federal reimbursement for water and sewer services	29,706,800	28,810,000	28,810,000
Federal contribution to police, fire, judges, and teachers retirement fund	50,524,850	52,070,000	52,070,000
Saint Elizabeths Hospital	23,925,000	35,000,000	35,000,000
Criminal justice initiative	13,264,000		
1987 advance appropriation	(20,000,000)		
Student dropout prevention initiative	144,000		
Job training initiative	478,000		
Court study	96,000		
Total, Federal funds	530,027,000	560,380,000	540,880,000

[1] Reflects Gramm-Rudman reductions.
[2] Includes $19,500,000 which requires additional authorizing legislation.

FEDERAL PAYMENT

The Committee recommends a Federal payment of $425,000,000 for fiscal year 1987, which is $19,500,000 below the request and the same as fiscal year 1986, and represents 21.4 percent of the anticipated general revenue local collections for fiscal year 1987. The Federal payment is presently authorized at $425,000,000 and the reduction of $19,500,000 below the request of $444,500,000 reflects the amount which requires additional authorizing legislation.

Budget amendment.—The Committee has not approved the language included in the budget amendment submitted in H. Doc. No. 99-184, which designated $20,000,000 of the $444,500,000 Federal payment request as the amount appropriated in fiscal year 1986 for fiscal year 1987 construction costs of a new prison in the District. The increase of $19,500,000 in the Federal payment request of $444,500,000 submitted in the President's original budget for fiscal year 1987 (H. Doc. No. 99-144) reflected a 4.6 percent inflationary increase over the $425 million base which had not been increased since fiscal year 1985.

The Committee reminds the Office of Management and Budget that the $20,000,000 referred to in the budget amendment has already been appropriated in the fiscal year 1986 bill and therefore does not require reappropriation as apparently assumed by the budget amendment.

According to the President's original fiscal year 1987 budget (H. Doc. 99-144, page I-Z16), the Federal payment request of $444,500,000 "is intended to defray expenses of the government of the District of Columbia." There is no mention whatsoever that the increase of $19,500,000 is related to the $20,000,000 for prison construction. In fact, the amounts are not even the same.

The Committee expects the $20,000,000 appropriated in fiscal year 1986 to be made available to the District of Columbia in accordance with the requirements set forth in the District of Columbia Appropriation Act for 1986 (H.R. 3067), as enacted by reference in section 101(c) of Public Law 99-190, approved December 19, 1985.

A table showing the Federal payment and its relationship to local revenue collections for fiscal years 1951 through 1987 follows:

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	General revenue local collections	Federal payment as a percentage of general revenue local collections
1951	$9,800	$97,866	10.0
1952	10,400	102,398	10.2
1953	10,000	104,823	9.5
1954	11,000	105,456	10.4
1955	20,000	114,808	17.4
1956	18,000	122,302	14.7
1957	20,000	137,280	14.6
1958	20,000	144,745	13.8
1959	25,000	149,751	16.7
1960	25,000	162,888	15.3
1961	25,000	167,986	14.9
1962	30,000	181,615	16.5
1963	30,000	205,298	14.6
1964	37,500	215,804	17.4
1965	37,500	230,995	16.2
1966	44,250	256,398	17.3
1967	58,000	272,906	21.3
1968	70,000	301,767	23.2
1969	89,365	341,033	26.2
1970	116,166	388,523	29.9
1971	131,000	432,010	30.3
1972	173,654	458,523	37.9
1973	181,500	505,276	35.9
1974	187,450	534,253	35.1
1975	226,200	554,222	40.8
1976	248,949	628,245	39.6
Transition quarter	66,138	199,652	33.1
1977	[1] 276,000	754,447	36.6
1978	[2] 276,000	880,699	31.3
1979	250,000	953,697	26.2
1980	276,500	1,082,209	25.5
1981	300,000	1,190,596	25.2
1982	336,600	1,271,727	26.5
1983	361,000	1,402,409	25.7
1984	386,000	1,522,875	25.3
1985	425,000	1,692,804	25.1
1986	[3] 412,388	1,818,153	22.6
1987 estimate	425,000	1,981,613	21.4

[1] Does not include special $650 Federal payment for inaugural expenses contained in supplemental
[2] Does not include special Federal reimbursement of $2,565,000 for farmer's demonstration
[3] Reflects Gramm-Rudman reduction of $12,611,650 pursuant to P.L. 99-177

DISTRICT OF COLUMBIA LOCAL COLLECTIONS

The District estimates it will collect a total of $1,981,613,000 in local revenues in fiscal year 1987 from various taxes, fees, and charges. These collections are expected to be $163,460,000 higher than the estimated collections for fiscal year 1986.

A summary of these revenues comparing fiscal years 1986 and 1987 by source follows:

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DISTRICT OF COLUMBIA LOCAL COLLECTIONS

[In thousands of dollars]

Item	Fiscal year— 1986	1987	Increase/ decrease
Revenues:			
Local sources, current authority:			
Property taxes	482,600	513,600	+31,000
Sales and use taxes	438,400	469,600	+31,200
Income and franchise taxes	577,100	618,800	+41,700
Gross receipts taxes	101,900	106,500	+4,600
Other taxes	61,200	66,700	+5,500
Subtotal, taxes	1,661,200	1,775,200	+114,000
Business licenses and permits	14,616	16,127	+1,511
Non-business licenses and permits	17,700	17,906	+206
Fines and forfeitures	30,441	30,505	+64
Charges for services	34,520	35,298	+778
Miscellaneous	16,954	20,661	+3,707
Fixed asset disposition	400	500	+100
Legalized gambling	41,822	47,634	+5,812
Subtotal, nontax	156,453	168,631	+12,178
Local sources, pending authority	500	37,782	+37,282
Subtotal, general fund	1,818,153	1,981,613	+163,460
Water and sewer enterprise fund	171,848	190,033	+18,185
Total	1,990,001	2,171,646	+181,645

HISTORY OF FEDERAL PAYMENT

The Committee is including the usual history of the Federal payment and its relationship to the District's appropriated budget going back to fiscal year 1921. Figures for fiscal years 1921 through 1975 reflect general fund appropriations only, while appropriations from 1976 through 1980 are for operating expenses from all sources which include the general fund as well as the water and sewer fund. Appropriations for 1981 through 1987 estimates include operating expenses from the general fund only:

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1921	$21,474,271	$12,256,178	$9,218,093	42.92
1922	22,977,411	13,784,648	9,192,763	40.00
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,903,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,638	9,000,092	28.90
1927	33,951,478	24,950,987	9,000,491	26.50
1928	34,894,148	25,892,358	9,001,790	25.79
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67
1933	39,626,998	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,708	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,588,424	5,707,529	14.90

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FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND—Continued

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1937	40,182,768	35,117,768	5,005,000	12.46
1938	41,143,818	36,118,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66
1943	49,422,932	43,422,932	6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.45
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,987	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,589,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	[1] 199,522,707	174,522,707	25,000,000	12.52
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	13.35
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.14
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.23
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	[2] 116,166,000	21.96
1971	591,262,769	460,262,769	[3] 131,000,000	22.15
1972	641,466,600	467,812,500	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.74
1976	1,042,142,700	793,194,000	248,948,000	23.88
1977	1,130,505,900	853,855,900	276,650,000	24.47
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	[4] 250,000,000	18.71
1980	1,426,093,300	1,149,593,300	276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	[5] 1,792,104,300	1,431,104,300	[5] 361,000,000	20.14
1984	[6] 1,897,285,000	1,511,285,000	[6] 386,000,000	20.34
1985	[7] 2,076,246,000	1,651,246,000	[7] 425,000,000	20.46
1986 estimates	[8] 2,247,906,000	1,822,906,000	[8] 412,388,350	18.34
1987 estimates	2,441,613,000	1,997,113,000	425,000,000	17.40

[1] Excludes appropriations for capital outlay beginning with fiscal year 1961.

[2] Includes $5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and $8,000,000 as provided in Public Law 91-287 for use in defraying the cost of the retroactive pay increase for policemen, firemen, and teachers.

[3] Includes $5,000,000 as provided in Public Law 91-358 for purpose of the D.C. Court Reform and Criminal Procedures Act of 1970.

[4] Excludes one-time special payment of $9,900,000 for the Federal share of the RFK Stadium bond repayment.

[5] Excludes one-time payment of $2,342,600 for special crime initiative.

[6] Excludes one-time special payment of $31,221,600 for crime initiative, Saint Elizabeths Hospital and education.

[7] Excludes $20,000,000 one-time special Federal payment for Saint Elizabeths Hospital and $9,873,000 for criminal justice and education initiative.

[8] Excludes $25,000,000 special Federal payment for Saint Elizabeths Hospital, $13,860,000 for criminal justice initiative, $150,000 for education initiative, $500,000 for job training initiative, and $100,000 for a court study. Also reflects Gramm-Rudman reductions of $12,611,650 pursuant to P.L. 99-177.

Note—1921 through 1960 compared to total appropriation for general fund—operating and capital. 1961 through 1975 compared to total appropriation for general fund—operating expenses. 1976 through 1980 compared to total apporopriation for operating expenses—all sources. 1981 through 1987 figures are for general fund—operating.

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FEDERAL CONTRIBUTION TO PENSION FUNDS

The Committee recommends approval of the Federal contribution of $52,070,000 to the Police Officers and Fire Fighters, Teachers and Judges Retirement Funds as authorized by the District of Columbia Retirement Reform Act (Public Law 96-122, approved November 17, 1979). This is the eighth of 25 annual Federal payments which will total $1.3 billion and will cover a portion of the unfunded liability attributed to former District employees who retired before January 2, 1975 when home rule took effect. The Federal government's contribution will finance 80 percent of the liability for those who took normal service retirement and one-third of the liability for those who retired under disability.

PAYMENT FOR FEDERAL WATER AND SEWER SERVICES

A total of $28,810,000 in Federal funds is included in the bill as a payment to the city for water and water services as well as sanitary sewer services furnished to Federal facilities in the District.

TRANSITIONAL PAYMENT FOR SAINT ELIZABETHS HOSPITAL

The Committee recommends $35,000,000 to assist in financing Saint Elizabeths Hospital as part of a six-year plan authorized under Public Law 98-621, approved November 8, 1984, to transfer administrative and financial responsibility from the Federal Government to the District Government by 1991.

FEDERAL GRANTS

The District of Columbia participates as a State, county and city in the various Federal grant programs. Funds from these grants are in addition to those included in the accompanying bill. At the time the fiscal year 1987 budget was submitted, the city estimated that it would receive a total of $589,134,000 in Federal grants during the coming fiscal year.

The following table shows the amount of Federal grants the city expects to receive and the office or agency that expects to receive them:

Summary of Federal Grant Assistance to the District of Columbia

Agency	*Amount*
Economic development and regulation:	
Department of Housing and Community Development	$74,691,000
Department of Employment Services	32,916,000
Housing Finance Agency	125,000
Department of Consumer and Regulatory Affairs	2,785,000
Public Service Commission	68,000
Total, economic development and regulation	110,585,000
Public safety and justice:	
Metropolitan Police Department	40,000

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Summary of Federal Grant Assistance to the District of Columbia—Continued

Agency	*Amount*
Office of Emergency Preparedness	514,000
Office of Criminal Justice Plans and Analysis	609,000
Total, public safety and justice	1,163,000
Public education system:	
Board of Education (public schools)	40,050,000
University of the District of Columbia	6,128,000
Educational Institution Licensure Commission	62,000
Public Library	449,000
Commission on the Arts and Humanities	443,000
Total, public education system	47,132,000
Human support services:	
Department of Human Services	307,178,000
Office on Aging	4,112,000
D.C. General Hospital	121,000
Office of Human Rights	363,000
D.C. Energy Office	6,530,000
Total, human support services	318,304,000
Public works:	
Department of Public Works	1,956,000
Washington Metropolitan Area Transit Authority	6,244,000
Total, public works	8,200,000
Capital outlay:	
General fund	52,180,000
Water and sewer fund	51,570,000
Total, capital outlay	103,750,000
Total, Federal grants	589,134,000

Balanced Budget Recommended

The Committee is recommending a balanced budget in accordance with the District government's request. It is estimated that sufficient resources will be available from current revenue authority and pending authority to finance the operating expenses. A financial plan for each of the seven categories of operating expenses—(1) general fund, (2) water and sewer fund, (3) Convention Center fund, (4) Lottery and Charitable Games fund, (5) Cable Television fund, (6) University of the District of Columbia fund, and (7) D.C. General Hospital fund, follows:

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1987 FINANCIAL PLAN FOR GENERAL FUND

[In thousands of dollars]

	Appropriation	Grants and other revenue	Total general fund
Revenue:			
Local sources, current authority:			
Property taxes	513,600		513,600
Income taxes	618,800		618,800
Sales taxes	469,600		469,600
Other taxes	173,200		173,200
Licenses, permits	34,033		34,033
Fines, forfeits	30,505		30,505

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DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1987 FINANCIAL PLAN FOR GENERAL FUND—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenue	Total general fund
Service charges	35,298		35,298
Miscellaneous	20,661	60,606	81,267
Subtotal, current authority	1,895,697	60,606	1,956,303
Local sources, pending authority	37,782		37,782
Subtotal, local revenue	1,933,479	60,606	1,994,085
Federal sources:			
Federal payment	425,000		425,000
Saint Elizabeths	35,000		35,000
Grants		477,708	477,708
Subtotal, Federal sources	460,000	477,708	937,708
Total revenue	[1] 2,393,479	538,314	2,931,793
Expenditures:			
Current:			
Governmental direction and support	108,407	3,544	111,951
Economic development and regulation	125,070	148,094	273,164
Public safety and justice	580,765	5,138	585,903
Public education system	463,857	44,167	508,024
Human support services	603,087	322,122	925,209
Public works	204,748	15,249	219,997
Short-term borrowing	3,750		3,750
Debt service:			
Principal	52,370		52,370
Interest	152,144		152,144
Total expenditures	2,294,198	538,314	2,832,512
Excess of revenue over (under) expenditures	99,281		99,281
Other financing sources (uses):			
Fixed asset disposition proceeds	500		500
Operating transfers in (out):			
Lottery and charitable games	47,634		47,634
Housing Finance Agency	(2,390)		(2,390)
D.C. General Hospital	(50,930)		(50,930)
University of District of Columbia	(68,861)		(68,861)
Convention Center	(6,261)		(6,261)
Capital projects fund	(10,298)		(10,298)
Subtotal, other financing sources (uses)	90,606		90,606
Total expenditures and other financing sources (uses)	2,384,804	538,314	2,923,118
Excess of revenue over expenditures and other financing sources (uses)	8,675		8,675

[1] Excludes $47,634,000 from the lottery and $500,000 in proceeds from fixed asset disposition. Total revenue and other sources financing the appropriation are $2,441,613,000.

FINANCIAL PLAN FOR WATER AND SEWER FUND, FISCAL YEARS 1985–87

[In thousands of dollars]

	1985	1986 budget	1986 revised	1987
Revenue:				
Water and sewer charges:				
Retail customers	81,476	109,885	98,660	111,786
Federal Government	24,100	30,100	30,100	28,810
Federal accrual	(896)	(4,545)	(4,535)	(1,780)
District agencies	6,699	8,305	6,673	7,407
Water sales by aqueduct	3,624	4,600	4,600	4,600

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FINANCIAL PLAN FOR WATER AND SEWER FUND, FISCAL YEARS 1985–87—Continued

[In thousands of dollars]

	1985	1986 budget	1986 revised	1987
Sewage treatment	23,213	23,416	30,842	32,445
Potomac interceptor	5,405	6,188	5,611	5,865
Other income	900		800	900
Total revenue	144,521	177,949	172,751	190,033
Expenses:				
Personal services	32,375	38,477	35,845	41,610
Contractual services	47,939	49,715	56,160	56,403
Supplies	15,117	31,178	19,778	22,000
Occupancy costs	12,819	11,775	13,115	12,870
Depreciation	11,906	7,704	10,015	10,265
Interest	20,198	24,900	19,286	20,554
Miscellaneous	2,328	2,000		
Total expenses	142,682	165,749	154,199	163,702
Net income (loss)	1,839	12,200	18,552	26,331
Depreciation closed to contributed Capital	2,443			
Increase (decrease) in retained earnings	4,282	12,200	18,552	26,331
Retained earnings (deficit) at beginning of year	(58,021)		(53,739)	(35,187)
Retained earnings (deficit) at end of year	(53,739)		(35,187)	(8,856)

FINANCIAL PLAN—CONVENTION CENTER FUND, FISCAL YEARS 1985–87

[In thousands of dollars]

	1985	1986	1987
Revenue:			
Building rental	2,278	1,660	2,024
Exhibition services	1,426	992	1,192
Communications	647	295	509
Concessions	366	961	519
Miscellaneous	247	267	102
Total revenue	4,964	4,175	4,346
Expenses:			
Convention Center program:			
Personal services	4,204	4,110	4,603
Contractual services	1,272	1,575	1,402
Supplies	449	472	472
Occupancy costs	1,626	1,158	1,235
Depreciation	2,352	2,500	2,500
Miscellaneous	653	926	596
Total Convention Center expenses	10,556	10,741	10,808
Promotion program:			
Convention Center	325	280	228
Washington Convention and Visitor's Association	900	914	1,055
D.C. Committee to Promote Washington	675	686	791
D.C. Chamber of Commerce	125	225	225
Total promotion program expenses	2,025	2,105	2,299
Total expenses	12,581	12,846	13,107
Income (loss) before operating transfers	(7,617)	(8,671)	(8,761)
Operating transfers in (out): General fund	5,739	8,371	6,261
Net income (loss)	(1,878)	(300)	(2,500)

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FINANCIAL PLAN—CONVENTION CENTER FUND, FISCAL YEARS 1985–87—Continued

[In thousands of dollars]

	1985	1986	1987
Retained earnings (deficit) at beginning of year	21,246	19,368	19,068
Retained earnings (deficit) at end of year	19,368	19,068	16,568

FINANCIAL PLAN—LOTTERY AND CHARITABLE GAMES ENTERPRISE FUND, FISCAL YEARS 1985–87

[In thousands of dollars]

	1985	1986 budget	1986 revised	1987
Operating revenue:				
Sales:				
Instant lottery	8,674	16,000	10,411	10,411
Lucky numbers	85,737	78,000	86,022	92,668
Lotto	7,340	7,800	12,183	16,639
D.C. four	10,236	5,500	21,505	26,138
Fees:				
Raffles	4	10	12	12
Bingo	5	10	10	10
Miscellaneous	8	400		
Total operating revenue	112,004	107,720	130,143	145,878
Operating expenses:				
Administrative	3,528	4,151	4,151	5,458
Ticket distribution	1,142	1,026	765	765
Prizes	57,913	54,650	66,846	75,095
Agent commissions	6,123	6,049	7,262	8,110
Contractor fees	3,484	3,095	3,950	4,334
Consultant fees	683	400	1,075	557
Advertising	4,446	4,000	4,000	4,100
Total operating expenses	77,319	73,371	88,049	98,419
Operating income (loss)	34,685	34,349	42,094	47,459
Nonoperating revenue (expenses): Interest	788	500	500	500
Income (loss) before operating transfers	35,473	34,849	42,594	47,959
Operating transfers in (out)	(35,469)	(34,849)	(41,822)	(47,634)
Net income (loss)	4		772	325
Retained earnings (deficit) at beginning of year	1,137	1,141	1,141	1,913
Retained earnings (deficit) at end of year	1,141	1,141	1,913	2,238

FINANCIAL PLAN—CABLE TELEVISION, FISCAL YEARS 1985–87

[In thousands of dollars]

	1985	1986 budget	1986 revised	1987
Operating revenue:				
Franchise fees	63	250	250	250
Franchise award fee			250	
Other revenue				250
Total operating revenue	63	250	500	500
Operating expenses:				
Personal services	163	136	136	148
Contractual services	96	72	72	59
Supplies	1	10	10	10
Occupancy costs	21	20	20	21
Equipment	15	12	12	12

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FINANCIAL PLAN—CABLE TELEVISION, FISCAL YEARS 1985–87—Continued

[In thousands of dollars]

	1985	1986 budget	1986 revised	1987
Total operating expenses	296	250	250	250
Income (loss) before operating transfers	(233)		250	250
Operating transfers in (out)				(250)
Net income (loss)	(233)		250	
Retained earnings (deficit) at beginning of year			(233)	17
Retained earnings (deficit) at end of year	(233)		17	17

FINANCIAL PLAN—UNIVERSITY OF THE DISTRICT OF COLUMBIA FUND, FISCAL YEAR 1985–87

[In thousands of dollars]

	1985	1986	1987
Revenue:			
Tuition	6,183	5,837	6,818
Intra-District charges	1,721	1,544	1,344
Federal grants and contracts	5,678	5,974	6,128
Private grants and contracts	188	141	42
Land-grant endowment income	1,110	800	800
Auxiliary enterprises	366	223	160
Investment income	531	255	225
Miscellaneous	1,634	1,420	1,323
Total revenue	17,410	16,194	16,840
Expenses:			
Personal services	61,168	59,387	59,998
Contractual services	5,510	5,517	7,489
Supplies	1,057	1,283	1,068
Occupancy costs	7,960	8,695	8,517
Depreciation	4,048	4,060	4,075
Miscellaneous	8,313	9,520	10,116
Total expenses	88,056	88,462	91,263
Income (loss) before operating transfers	(70,646)	(72,268)	(74,423)
Operating transfers in (out): General fund	64,933	67,715	68,861
Net income (loss)	(5,713)	(4,553)	(5,562)
Depreciation closed to contributed capital	4,048	4,060	4,075
Increase (decrease) in retained earnings	(1,665)	(493)	(1,487)
Retained earnings (deficit) at beginning of year	13,087	11,422	10,929
Retained earnings (deficit) at end of year	11,422	10,929	9,442

FINANCIAL PLAN—D.C. GENERAL HOSPITAL FUND, FISCAL YEARS 1985–87

[In thousands of dollars]

	1985	1986	1987
Revenue:			
Medicaid reimbursements	47,152	43,700	46,600
Other reimbursements	794	5,837	6,024
Intra-district charges	3,032	2,842	2,150
Federal grants	104	121	121
Private grants			
Total revenue	51,082	52,500	54,895

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FINANCIAL PLAN—D.C. GENERAL HOSPITAL FUND, FISCAL YEARS 1985–87—Continued

[In thousands of dollars]

	1985	1986	1987
Operating expenses:			
Personal services	64,700	67,800	71,600
Professional services	2,000	2,100	2,100
Other contractual services	10,500	12,000	10,500
Supplies	11,100	12,300	14,400
Depreciation	2,945	3,500	3,800
Miscellaneous	3,506	3,950	3,700
Savings program		(800)	(275)
Total operating expenses	94,751	100,850	105,825
Income (loss) before operating transfers	(43,669)	(48,350)	(50,930)
Operating transfers in (out) general fund	45,500	48,350	50,930
Net income (loss)	1,831		
Retained earnings (deficit) at beginning of year	(10,491)	(8,660)	(8,660)
Retained earnings (deficit) at end of year	(8,660)	(8,660)	(8,660)

PERSONNEL

The Committee recommends a total of 33,355 authorized positions to be financed from District of Columbia appropriated funds during fiscal year 1987 consisting of 31,969 positions under general fund operating expenses and 1,386 for the enterprise funds. The Committee's recommendation reflects a net increase of 844 positions above the fiscal year 1986 level of 32,511 consisting of a base reduction of 396 positions from the special criminal justice initiative, five positions from the Law Revision Commission, one position from the Board of Appeals and Review and one position from the Office of Human Rights, and an increase of 1,247 positions. Of the 1,247 new positions, 13 are for the Council of the District of Columbia, 85 are for the Department of Administrative Services, 97 are for the Department of Consumer and Regulatory Affairs, 64 are for the Metropolitan Police Department, 80 are for the Fire Department, 41 are for the Superior Court, 385 are for the Department of Corrections, 140 are for the Public Schools, 32 are for the Public Library, 65 are for the Department of Human Services, and 40 are for the Department of Recreation.

The following table summarizes by agency the positions authorized, requested and recommend for fiscal year 1987.

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS

Activity	Authorized for 1986	Adjustments	1987 base	Increases		Total authorized for 1987
				Requested	Recommended by committee	
Governmental direction and support						
Council of the District of Columbia	152		152	13	13	165
District of Columbia Auditor	18		18			18
Office of the Mayor	33		33	6	6	39
Office of the Secretary	37	−3	34			34
Office of the Inspector General	16		16	11	11	27

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1986	Adjustments	1987 base	Increases		Total authorized for 1987
				Requested	Recommended by committee	
Office of the Press Secretary	9		9	2	2	11
Office of Intergovernmental Relations	10		10	3	3	13
Office of the Deputy Mayor/City Administrator	28		28			28
Office of Personnel	374		374	10	10	384
Department of Administrative Services	408		408	85	85	493
Office of the Deputy Mayor for Finance	5		5			5
Office of the Budget	51		51			51
Office of Financial Management	293		293			293
Department of Finance and Revenue	559		559	11	11	570
Board of Elections and Ethics	33		33	1	1	34
Office of Campaign Finance	14		14			14
Public Employee Relations	4		4			4
Office of Employee Appeals	24		24			24
District of Columbia Retirement Board	7		7			7
Total, governmental direction and support	2,075	−3	2,072	142	142	2,214
Economic development and regulation:						
Deputy Mayor for Economic Development	3		3	5	5	8
Office of Planning	76		76			76
Department of Housing and Community Development	71		71	37	37	108
Department of Employment Services	183		183	20	20	203
Office of Business and Economic Development	35		35	12	12	47
Minority Business Opportunity Commission	9		9	9	9	18
Housing Finance Agency	(16)		(16)	(2)	(2)	(18)
Board of Appeals and Review	3	−2	1			1
Board of Equalization and Review	1	1	2			2
Department of Consumer and Regulatory Affairs	754		754	97	97	851
Public Service Commission	61		61	7	7	68
Office of People's Counsel	14		14	1	1	15
Commission on the Licensure to Practice the Healing Art	11		11			11
Total, economic development and regulation	1,221	−1	1,220	188	188	1,408
Public safety and justice:						
Metropolitan Police Department	4,534		4,534	64	64	4,598
Fire Department	1,769		1,769	80	80	1,849
Court of Appeals	77		77	2	2	79
Superior Court	995		995	41	41	1,036
D.C. Court System	68		68	3	3	71
Office of the Corporation Counsel	213		213			213
Public Defender Service	(117)		(117)	(3)	(3)	(120)
Pretrial Services Agency	63		63	6	6	69
Department of Corrections	2,868	−396	2,472	385	385	2,857
Board of Parole	33		33	7	7	40
National Guard	25		25			25
Office of Emergency Preparedness	15	4	19	15	15	34
Commission on Judicial Disabilities and Tenure	2		2			2
Law Revision Commission	8	−5	3			3
Office of Criminal Justice Plans and Analysis	15		15	5	5	20
Total, public safety and justice	10,685	−397	10,288	608	608	10,896
Public education system:						
Board of Education (public schools)	9,405		9,405	140	140	9,545
University of the District of Columbia	1,365		1,365			1,365
Educational Institution Licensure Commission	5		5			5
Public Library	412		412	32	32	444
Commission on the Arts and Humanities	8		8	3	3	11

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SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1986	Adjustments	1987 base	Increases		Total authorized for 1987
				Requested	Recommended by committee	
Total, public education system	11,195		11,195	175	175	11,370
Human support services:						
Department of Human Services	3,459		3,459	65	65	3,524
Department of Recreation	526		526	40	40	566
Office of Aging	12		12	4	4	16
Office of Human Rights	51	−2	49	2	2	51
Office of Latino Affairs	7		7			7
Commission for Women	4		4	2	2	6
D.C. Energy Office	10		10			10
Total, human support services	4,069	−2	4,067	113	113	4,180
Public works:						
Department of Public Works	1,895		1,895	6	6	1,901
Total, general fund	31,140	−403	30,737	1,232	1,232	31,969
Enterprise funds:						
Water and sewer:						
Department of Public Works—Utility Administration	1,273		1,273	15	15	1,288
Washington Aqueduct	(275)		(275)			(275)
Total, water and sewer	1,273		1,273	15	15	1,288
Lottery and charitable games	94		94			94
Cable television	4		4			4
Total, enterprise funds	1,371		1,371	15	15	1,386
Grand total	32,511	−403	32,108	1,247	1,247	33,355

Employment Ceiling

The Committee recommends an employment ceiling of 33,355 positions which is the number authorized in the bill. This ceiling reflects a net increase of 844 above the fiscal year 1986 level.

OPERATING EXPENSES

Governmental Direction and Support

The Committee recommends a total of $108,407,000 and 2,214 positions for the various departments, agencies and activities funded through this appropriation. This allowance is $10,789,000 and 142 positions above the adjusted base for 1987.

A summary comparing the Committee's recommendations with the fiscal year 1986 adjusted level and the fiscal year 1987 estimates follows:

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GOVERNMENTAL DIRECTION AND SUPPORT

Activity	1986 adjusted (1987 base)	Budget estimate 1987	Recommended in bill	Bill compared with—	
				1986 adjusted (1987 base)	1987 estimate
Council	$6,335,000	$7,055,000	$7,055,000	$720,000	
Auditor	648,000	689,000	689,000	41,000	
Advisory Neighborhood Commissions	1,072,000	1,072,000	1,072,000	0	
Mayor	1,728,000	2,005,000	2,005,000	277,000	
Office of the Secretary	2,290,000	2,431,000	2,431,000	141,000	
Inspector general	895,000	1,293,000	1,293,000	398,000	
Press secretary	401,000	471,000	471,000	70,000	
Intergovernmental	524,000	671,000	671,000	147,000	
Deputy Mayor/city administrator	1,097,000	1,151,000	1,151,000	54,000	
Personnel	13,447,000	14,584,000	14,584,000	1,137,000	
Administrative services	26,939,000	30,264,000	30,264,000	3,325,000	
Deputy Mayor/finance	200,000	210,000	210,000	10,000	
Budget	1,712,000	1,954,000	1,954,000	242,000	
Financial management	15,797,000	17,524,000	17,524,000	1,727,000	
Finance and revenue	18,950,000	21,007,000	21,007,000	2,057,000	
Elections and ethics	2,152,000	2,385,000	2,385,000	233,000	
Campaign/finance	970,000	1,032,000	1,032,000	62,000	
Public employee relations	245,000	253,000	253,000	8,000	
Employee appeals	1,045,000	1,112,000	1,112,000	67,000	
Retirement board	700,000	700,000	754,000	54,000	54,000
Council of governments	316,000	335,000	335,000	19,000	
Statehood constitutional	100,000	100,000	100,000	0	
Baseball commission	55,000	55,000	55,000	0	
Total Governmental Direction and Support	97,618,000	108,353,000	108,407,000	10,789,000	54,000

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends a total of $7,055,000 and 165 positions for the operation of the legislative branch of the District of Columbia government. This is an increase of $720,000 and 13 positions above the fiscal year 1986 level. The Committee has approved $397,000 and 13 Research Specialist positions, one to be assigned to each Council member, $191,000 for fiscal year 1987 pay adjustments, $61,000 for within grades, $46,000 for severance payments, and $25,000 for terminal leave payments.

OFFICE OF THE DISTRICT OF COLUMBIA AUDITOR

The Committee recommends a total of $689,000 and 18 positions for fiscal year 1987, an increase of $41,000 over the 1986 adjusted base with no change in the number of positions. The Home Rule Charter requires the District of Columbia Auditor to audit annually the accounts and operations of the District of Columbia government and to certify revenue estimates in support of the annual budgets and municipal bond sales. The Auditor monitors, assesses, and reports on District of Columbia government operations to promote economy and efficiency in the government.

The Committee has approved increases of $25,000 for fiscal year 1987 pay adjustments, $14,000 for within-grade requirements and $2,000 for telephone services for new staff approved in fiscal year 1986.

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ADVISORY NEIGHBORHOOD COMMISSIONS

The Committee has approved the requested appropriation of $1,072,000 for the Advisory Neighborhood Commissions, the same level as fiscal year 1986. The Advisory Neighborhood Commissions are responsible for advising the District government on matters of public policy in areas such as planning, transportation, social services programs, health, safety and sanitation, especially as they relate to their respective neighborhood commission areas.

OFFICE OF THE MAYOR

The Committee recommends $2,005,000 and 39 positions for fiscal year 1987, an increase over fiscal year 1986 of $277,000 and six positions. The Mayor, as chief executive officer of the District of Columbia government, has overall responsibility for the implementation of programs and the administration of District agencies. The Committee has approved $162,000 and six new positions for additional staff support for the Mayor's immediate office, the Labor Liaison Program, the Office of Boards and Commissions, and the Office of Community Services, $56,000 for fiscal year 1987 pay adjustments, $21,000 for within-grade requirements, and $38,000 for printing.

OFFICE OF THE SECRETARY

The Committee has approved the request of $2,431,000 and 34 positions for fiscal year 1987, an increase of $56,000 over fiscal year 1986 and a decrease of three positions. The Secretary serves as the administrative and logistical staff support to the Mayor and the immediate executive offices of the Mayor. The Committee has approved increases of $41,000 for fiscal year 1987 pay adjustments, $26,000 for within-grade requirements, and $74,000 for contractual services for renovation of the Recorder of Deeds building. Also included is the transfer of $85,000 and three positions to the Office of Emergency Preparedness for the Citizens Information and Referral System which is also known as the Enhanced 911 Emergency Telephone System.

OFFICE OF INSPECTOR GENERAL

The Committee recommends $1,293,000 and 27 positions for fiscal year 1987, an increase of $398,000 and 11 positions above fiscal year 1986. The Office of the Inspector General is responsible for the prevention and detection of fraud, abuse, waste and mismanagement in the programs and operations of the District of Columbia government. The Committee has approved $191,000 and five positions previously funded by intra-District revenue or Federal grants, $159,000 and six positions to perform new audits and reviews required by the Procurement Practices Act of 1985, $43,000 for fiscal year 1987 pay adjustments, and $5,000 for within-grade requirements.

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OFFICE OF THE PRESS SECRETARY

The Committee recommends $471,000 and 11 positions for fiscal year 1987, an increase of $70,000 and two positions above fiscal year 1986. The Office of the Press Secretary serves as the central agency of the executive branch responsible for coordinating and disseminating official news and media-related announcements. The Committee has approved $34,000 and two positions to perform clerical and public information related duties, $10,000 for fiscal year 1987 pay adjustments, $8,000 for within-grade requirements, $15,000 for printing of "The New Times", $1,000 for office supplies and $2,000 for equipment.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The Committee recommends $671,000 and 13 positions for fiscal year 1987, an increase of $147,000 and three positions above fiscal year 1986. The Office of Intergovernmental Relations is responsible for assisting the Mayor in the performance of legislative and intergovernmental liaison functions. The Committee has approved $85,000 and three positions to initiate research and develop automated legislative tracking systems to enhance and expedite the District's legislative concerns in the Council, the Congress and throughout the Washington metropolitan area. The Committee's allowance also includes increases of $16,000 for fiscal year 1987 pay adjustments, $8,000 for within-grade requirements, and $38,000 for communications costs, service contracts such as microfilming and retrieval activities, office supplies, and computer equipment to enable the office to subscribe to national legislative reference services.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The Committee recommends $1,151,000 and 28 positions for fiscal year 1987, an increase of $54,000 and no change in the number of positions from fiscal year 1986. The Committee has approved increases of $41,000 for fiscal year 1987 pay adjustments and $13,000 for within-grade requirements. The Office of the City Administrator/Deputy Mayor for Operations is the chief administrative office of the executive branch of the District of Columbia government. The City Administrator is officially delegated the broadest powers necessary to assist the Mayor in carrying out his functions and in managing the affairs of the government on a day-to-day basis.

OFFICE OF PERSONNEL

The Committee has approved $14,584,000 and 384 positions for fiscal year 1987, an increase of $1,018,000 and 10 positions over fiscal year 1986. The Office of Personnel is responsible for supervising all aspects of the District's personnel management program. The Committee's allowance includes increases of $490,000 for fiscal year 1987 pay adjustments, $151,000 for within-grade requirements, $156,000 and six positions for the Latino Recruitment Program, $163,000 and four positions to replace intra-District funds in the Office of Labor Relations and Collective Bargaining, and $177,000 for the automation of payroll/personnel systems. Also recommend-

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ed is a base reduction of $119,000 for nonrecurring purchase of computer peripheral equipment funded in fiscal year 1986.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee has approved $30,264,000 and 493 positions for fiscal year 1987, an increase of $3,165,000 and 85 positions over fiscal year 1986. The allowance recommended by the Committee includes increases of $413,000 for fiscal year 1987 pay adjustments, $129,000 for within-grade requirements, $131,000 for annualization, and $2,701,000 and 85 positions for various improvements throughout the Department. Also recommended is a base reduction of $209,000 for the one-time purchase of printing equipment and energy costs. The Department of Administrative Services provides centralized support services to the Mayor, the City Administrator, and all District government agencies subject to the administrative jurisdiction of the Mayor.

DEPUTY MAYOR FOR FINANCE

The Committee has approved $210,000 and five positions for fiscal year 1987, an increase of $10,000 over the fiscal year 1986 allowance with no change in the number of positions. The Office of the Deputy Mayor for Finance oversees the financial management and budgetary functions of the District government and serves as the government's official spokesperson on all financial matters. The increase of $10,000 is to cover the cost of fiscal year 1987 pay adjustments and within-grade requirements.

OFFICE OF THE BUDGET

The Committee has approved $1,954,000 and 51 positions for fiscal year 1987, an increase of $242,000 and no change in the number of positions from fiscal year 1986. The Office of the Budget performs four major financial management functions. First, with the assistance of agency heads and heads of other branches of government it prepares the annual budget request for the Government of the District of Columbia. Second, it manages the budget appropriation process, representing and justifying budget requests before the Council, the U.S. Office of Management and Budget, and the Congress of the United States. Third, it supervises the execution of the approved annual budget. Fourth, it prepares both short- and long-range expenditure projections. The increases recommended by the Committee include $64,000 for fiscal year 1987 pay adjustments, $19,000 for within-grade requirements, $38,000 for computer maintenance, $50,000 for printing, $4,000 for inflationary increases for communications, $62,000 to fund two unfunded positions, and $5,000 for furniture and equipment.

OFFICE OF FINANCIAL MANAGEMENT

The Committee has approved $17,524,000 and 293 positions for fiscal year 1987, an increase of $508,000 and no change in the number of positions. The Office of Financial Management is responsible for operating the central financial management organization of the District government. The increases allowed include

$359,000 for fiscal year 1987 pay adjustments, $94,000 for within-grade requirements, $275,000 for contractual services for the financial audit of Saint Elizabeths Hospital, $15,000 for energy, $56,000 for inflationary increases in communication costs, $154,000 for computer equipment maintenance, $552,000 for a new Disk drive system, and $222,000 for a computer communication system and computer tapes. Also recommended are base reductions of $255,000 for contractual services and $964,000 for equipment funded in last year's budget.

DEPARTMENT OF FINANCE AND REVENUE

The Committee has approved $21,007,000 and 570 positions for fiscal year 1987, an increase of $1,973,000 and 11 positions over fiscal year 1986. The Department of Finance and Revenue is responsible for administering and enforcing the District's tax laws; conducting research on revenue and alternative tax systems, advising the Mayor and the District Council on tax policy, programs, and revenues, recording deeds and other written instruments affecting a right, title, or interest in real or personal property in the District of Columbia, and providing assistance and information to taxpayers and citizens. The increases approved include $646,000 for fiscal year 1987 pay adjustments, $104,000 for within-grade requirements, $325,000 for an automated collection system, $86,000 for preventive maintenance for the local area network system and computer-assisted photographic equipment at the Recorder of Deeds, $183,000 and six assessor positions in the Real Property Tax unit, $95,000 and two positions for the Unclaimed Property in Audit, Compliance and Investigation unit, $322,000 to fund eight currently unfunded auditor positions and related expenses, $35,000 and two positions for the Business Tax Registration unit, $210,000 to fund five currently unfunded revenue officer positions and related expenses, $24,000 and one tax examining clerk for the tax processing unit, and $27,000 for increases in communication costs. Also recommended is a base reduction of $84,000 for homestead exemption filings which are required once every five years.

BOARD OF ELECTIONS AND ETHICS

The Committee has approved $2,385,000 and 34 positions for fiscal year 1987, an increase of $221,000 and one position over fiscal year 1986. The Board of Elections and Ethics is responsible for the administration and enforcement of the election laws of the District of Columbia. The Committee has approved increases of $48,000 for fiscal year 1987 pay adjustments, $12,000 for within-grade requirements, $33,000 for one public information/media specialist, $87,000 to provide voter accessibility for the elderly and handicapped, $28,000 for pollworkers and staff augmentation for election support in fiscal year 1987, $7,000 for a portable ballot tabulation system and $18,000 for computer equipment. Also recommended is a base reduction of $12,000 for leasing precinct telephone instruments for election support funded in fiscal year 1986.

OFFICE OF CAMPAIGN FINANCE

The Committee has approved $1,032,000 and 14 positions for fiscal year 1987, an increase of $40,000 and no change in the number of positions from fiscal year 1986. The Office of Campaign Finance is responsible for administering and enforcing District laws pertaining to campaigns for elected officials and conflict of interest and financial disclosure by public officials. The increases allowed include $31,000 for fiscal year 1987 pay adjustments, $9,000 for within-grade requirements, and $22,000 for annualization of new positions allowed in fiscal year 1986. Also recommended is a base reduction of $22,000 for equipment rental funded in fiscal year 1986.

PUBLIC EMPLOYEE RELATIONS BOARD

The Committee has approved $253,000 and four positions for fiscal year 1987, an increase of $6,000 and no change in the number of positions from fiscal year 1986. The Public Employee Relations Board is responsible for resolving labor-management disputes in the District government pursuant to D.C. Law 2-139, the District of Columbia Comprehensive Merit Personnel Act of 1978. The Committee's recommended allowance includes increases of $6,000 for fiscal year 1987 pay adjustments and $2,000 for within-grade requirements. Also recommended is a base reduction of $2,000 for fringe benefits funded in fiscal year 1986.

OFFICE OF EMPLOYEE APPEALS

The full budget request of $1,112,000 and 24 positions is recommended for fiscal year 1987, an increase of $59,000 and no change in the number of positions from fiscal year 1986. The Office of Employee Appeals is responsible for hearing any employee appeal of a final decision affecting a performance rating, an adverse action, a reduction-in-force, the resolution of a grievance, an erroneous employee payment, a privacy and records management decision, or the classification of a position. The Committee's allowance includes a base reduction of $8,000 for a one-time expenditure for a records management system and increases of $27,000 for fiscal year 1987 pay adjustments, $16,000 for within-grade requirements, $7,000 for fringe benefits, $5,000 for full-year funding of a law clerk position allowed in fiscal year 1986, $4,000 for inflationary increases for communication, $6,000 for a computer maintenance contract, and $2,000 for protective guard service.

D.C. RETIREMENT BOARD

The total budget request of $3,772,000 and seven positions are recommended for fiscal year 1987. The bill language appropriates the total amount requested and provides $754,000 from the general fund instead of $700,000 as requested by the District, and $3,018,000 from investment income instead of $3,072,000 as requested. The change in allocation by the Committee provides for a 20/80 percent split of the Board's total expenses between the District's general fund revenues and the Board's investment income.

The Committee has included language in the bill requiring the Board to pay a one-time lump-sum bonus of 3 percent by October 15, 1986, to 23 fire fighters who retired between November 24, 1984 and March 28, 1985, while the new contract was being negotiated between District officials and the collective bargaining unit for District fire fighters. Similar payments were made in fiscal year 1986 to fire fighters who retired prior to February 15, 1980, based on an agreement entered into on March 27, 1985, between District officials and the fire fighters' collective bargaining unit.

The Retirement Board controls and manages the three retirement funds for police officers and fire fighters, judges, and teachers. It is the responsibility of the board to certify the amount of contributions required of the District and Federal governments and affected employees and to invest those funds prudently.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The total budget request of $335,000 is included in the bill as the District's share of the Council of Government's budget for fiscal year 1987 and reflects an increase of $19,000 above the fiscal year 1986 level.

The Council is the cooperative association of the 16 major cities and counties of the Washington metropolitan area, including the District of Columbia. It was organized in 1957 and is the official planning agency for metropolitan Washington by designation of the U.S. Departments of Housing and Urban Development, Transportation, and the Environmental Protection Agency.

ADMISSION TO STATEHOOD

The Committee recommends the total request of $100,000 for fiscal year 1987, the same level as fiscal year 1986. The Committee has also included language in the bill, as requested, earmarking $50,000 of this amount for the Statehood Commission and the balance of $50,000 for the Statehood Compact Commission. The Committee has also approved bill language requiring the District to identify locally-generated revenues to finance this request and prohibiting the use of Federal funds to support the Statehood Commission and the Statehood Compact Commission.

D.C. COMMISSION ON BASEBALL

The Committee recommends $55,000 for fiscal year 1987, the same level as fiscal year 1986. The Baseball Commission is responsible for assisting and advising the District Council and the Mayor regarding the establishment of a professional baseball team in the District of Columbia to enhance tourism, business development, employment opportunities, entertainment, and revenue.

ECONOMIC DEVELOPMENT AND REGULATION

The Committee recommends a total of $129,460,000 for fiscal year 1987 for the departments and agencies funded through this appropriation. This allowance is $33,817,000 above the adjusted base for fiscal year 1987.

A summary comparing the Committee's recommendations with the fiscal year 1986 adjusted appropriation and the fiscal year 1987 estimates by department and activity follows:

ECONOMIC DEVELOPMENT AND REGULATION

Activity	1986 adjusted (1987 base)	Budget estimate 1987	Recommended in bill	Bill compared with—	
				1986 adjusted (1987 base)	1987 estimate
Deputy Mayor/economic development	$510,000	$710,000	$710,000	$200,000	
Office of planning	3,404,000	3,564,000	3,564,000	160,000	
Housing and community development	22,913,000	39,939,000	39,939,000	17,026,000	
Public housing pay-as-you-go capital projects	0	2,000,000	2,000,000	2,000,000	
Employment services	28,411,000	35,012,000	35,012,000	6,601,000	
Business and economic development	5,313,000	5,830,000	5,830,000	517,000	
Minority business	507,000	870,000	870,000	363,000	
Housing finance agency	2,100,000	2,390,000	2,390,000	290,000	
Appeals and review	50,000	50,000	50,000		
Equalization and review	159,000	159,000	159,000		
Consumer and regulatory affairs	28,063,000	34,034,000	34,034,000	5,971,000	
Public service commission	2,861,000	3,351,000	3,351,000	490,000	
People's counsel	918,000	1,087,000	1,087,000	169,000	
Healing art licensure	434,000	464,000	464,000	30,000	
Total, economic development and regulation	95,643,000	129,460,000	129,460,000	33,817,000	

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The bill includes the budget request of $710,000 and eight positions for fiscal year 1987, an increase of $200,000 and five positions over the 1986 level. The Office of the Deputy Mayor for Economic Development supervises and coordinates all programs, policies, proposals and functions related to economic development in the District and advises the Mayor on the most effective allocation of public resources for that purpose. Included in the allowance are the requested increases of $7,000 for fiscal year 1987 pay adjustments, $3,000 for within-grade requirements, $1,000 for inflationary increases in communication costs and $189,000 and five positions to establish a Strategic Planning Unit to establish priorities among the economic development programs and goals, to assist the Deputy Mayor for Economic Development in using the full resources of the economic development cluster, to develop advanced strategies to meet the economic goals, objectives, and needs of the District, and to formulate policy and procedures for various agencies within the cluster to conform to the overall economic strategy.

OFFICE OF PLANNING

The Committee recommends a total of $3,564,000 and 76 positions for fiscal year 1987, an increase of $160,000 and no change in the number of positions from the 1986 level. Included in the Committee's allowance are $105,000 for fiscal year 1987 pay adjustments, $37,000 for within-grade requirements, $14,000 for related fringe benefits, and $4,000 for inflationary increases in communications.

The Office of Planning is responsible for the preparation of plans for the physical and economic development of the District of Columbia. In that context, the Committee urges the Office to consider and address the inadequate number of convenient parking spaces available in certain areas of the city when development projects are in the discussion stage and prior to those projects being approved.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

The bill includes the budget request of $39,939,000 and 108 positions for fiscal year 1987, an increase of $17,026,000 and 37 positions above the 1986 level. The Committee's recommendation includes increases of $145,000 for fiscal year 1987 pay adjustments, $51,000 for within-grade requirements, $263,000 and nine positions to oversee the new Public Housing Modernization Administration and the Property Management Administration, to monitor and provide technical assistance to community based organizations that receive grants from the department, and to operate and program an automated data processing system in the department for all control centers. Also recommended are increases of $92,000 for annualization of the fiscal year 1987 personal services adjustment, $2,000,000 for the Urban Homesteading Program, $84,000 and two positions for the Public Housing Modernization Administration, $3,015,000 for the Home Purchase Assistance Program in the Neighborhood Improvement Administration, $400,000 for the Rehabilitation Financing Program, $65,000 and four positions for the Alabama Avenue Renaissance Project, $64,000 and four positions for the Distressed Property Improvement Program, $46,000 and three positions for the Land Acquisition for Housing Development Opportunities Program, and $448,000 for the Residence Maintenance Program. The Committee also recommends $306,000 and 15 positions for the Tenant Assistance Program, $10,000,000 for the Tenant Assistance Program to provide rental subsidies for eligible low- and moderate-income residents, $11,000 for inflationary increases in communications, and $36,000 for supplies and equipment and equipment rental.

Pay-as-you-go capital projects.—The Committee also recommends the requested $2,000,000 to renovate and modify public housing properties in the District.

The Department of Housing and Community Development was established to address the District's housing problems.

DEPARTMENT OF EMPLOYMENT SERVICES

A total of $35,012,000 and 203 positions are recommended for fiscal year 1987, an increase of $7,017,000 and 20 positions over the fiscal year 1986 level. The Department estimates it will have a total of $73,772,000 and 861 positions in fiscal year 1987 consisting of $35,012,000 and 203 positions from District funds, $32,916,000 and 516 positions from Federal funds, $5,041,000 and 128 positions from private and other funds, and $803,000 and 14 positions from intra-District sales.

Included in the Committee's allowance are increases of $219,000 for fiscal year 1987 pay adjustments, $66,000 for within-grade re-

quirements, $28,000 for inflationary increases in communications, $4,000 for computer supplies, $34,000 and one position for the Occupational Safety and Health Program, and $29,000 and one position for the Hearings and Adjudication of Disability and Crime Victims' Appeals unit. Also recommended are increases of $13,000 for supplies and equipment for the Disability Compensation Program, $57,000 and two positions for the Apprenticeship and Training Program, $2,094,000 for the Summer Youth Program, one position to monitor the First Source Employment Act, $2,934,000 and four positions for the In-School Program, $990,000 and six positions for the Special Temporary Employment Program for ex-offenders and $133,000 and five positions for the Latino Employment Center. The Committee also recommends a base reduction of $84,000 for the U.S. Department of Labor for the administration of the city's private sector workers' compensation program and a transfer-in of $500,000 for the Job Training Initiative Program which was funded in fiscal year 1986 with a special Federal payment.

The Department of Employment Services provides opportunities for citizens to prepare for, find, and maintain gainful employment and provides income maintenance to mitigate the effects of unemployment. In addition, the Department promotes the working conditions of wage earners by protecting their health, safety, rights, and benefits.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The Committee recommends the full budget request of $5,830,000 and 47 positions for fiscal year 1987. The budget request approved by the Committee reflects a decrease of $3,483,000 below the fiscal year 1986 level but an increase of 12 positions above the number available last year. Included in the Committee's allowance are increases of $48,000 for fiscal year 1987 pay adjustments, $31,000 for within-grade requirements, $43,000 for annualization, an increase of one continuing full-time position (conversion from temporary full-time), $191,000 and nine positions to enable the office to continue to expand its business expansion and retention activities, and $60,000 and two positions to attract foreign businesses to the District. The Committee also recommends increases of $16,000 for supplies, communications and equipment and equipment rental, $28,000 for the D.C. Chamber of Commerce, and $100,000 for the Commercial Revitalization project. A base reduction of $4,000,000 for capitalization of the Economic Development Finance Corporation and the Business Purchase Assistance Program has also been approved as requested.

The Office of Business and Economic Development stimulates, creates, and attracts new employment opportunities, undertakes industrial development initiatives to provide employment centers, develops commercial revitalization projects in neighborhood commercial corridors and in the central business district, to attract and retain businesses, and promote tourism, and provides management and technical assistance to small businesses on behalf of the District of Columbia.

MINORITY BUSINESS OPPORTUNITY COMMISSION

An appropriation of $870,000 and 18 positions are recommended for the Minority Business Opportunity Commission for fiscal year 1987, an increase of $363,000 and 9 positions above the fiscal year 1986 level. The increase includes $20,000 for fiscal year 1987 pay adjustments and within-grade requirements, $258,000 and 9 positions for the Small Business Development Unit, Certification Unit, Agency Monitoring Unit, Public Information Unit, and clerical support, $6,000 for communications, $30,000 for publication of the annual report, the marketing guide, and the directory of certified minority businesses for distribution to District agencies and other trade and professional organizations, $37,000 to expand and upgrade its computer equipment and $12,000 for installation of additional Financial Management System capability for monitoring the small business assistance units.

The Minority Business Opportunity Commission is responsible for developing programs, policies and guidelines to carry out the objectives of the District's Minority Contracting Act.

HOUSING FINANCE AGENCY

The bill includes $2,390,000 and 18 positions for fiscal year 1987, an increase of $290,000 and two positions above the fiscal year 1986 level. Included in the Committee's allowance are increases of $91,000 for two positions to create and process low-income mortgages, $116,000 for Housing Program Subsidies, $6,000 for information systems development, $29,000 for board member compensation, $18,000 for rent and telephones, and $30,000 for equipment and equipment rental.

The Housing Finance Agency's mission is to help alleviate the shortage of adequate housing in the District, and it operates primarily by issuing tax-exempt bonds to assist in financing affordable homeownership and rental housing for low- and moderate-income District residents.

BOARD OF APPEALS AND REVIEW

An appropriation of $50,000 and one position is recommended for fiscal year 1987 for the Board of Appeals and Review. This allowance reflects a transfer of $47,000 and one position to the Board of Equalization and Review and a base reduction of $47,000 and one position. The Board of Appeals and Review is an administrative agency that provides a forum for hearing citizen appeals and a final remedy in matters of property, personal rights and privileges.

BOARD OF EQUALIZATION AND REVIEW

An appropriation of $159,000 and two positions are recommended for fiscal year 1987, an increase of $47,000 and one position above the fiscal year 1986 level. This increase reflects a transfer from the Board of Appeals and Review. The Board is responsible for ensuring that real property is assessed at 100 percent of the estimated market value and in equalization with similar properties.

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DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends a total of $34,034,000 and 851 positions for fiscal year 1987, an increase of $5,971,000 and 97 positions over the fiscal year 1986 level. The Committee has approved increases of $859,000 for fiscal year 1987 pay adjustments, $256,000 for within-grade requirements, $353,000 for full-year funding of new positions approved in fiscal year 1986, $106,000 and six positions for improved revenue capabilities, $670,000 and 28 positions to manage the additional workload pursuant to the Health Occupations Revision Act, $60,000 and one position to provide technical support to the Public Affairs Division for developing and publishing special publications, $49,000 and one position for the Board of Consumer Arbitration Claims and $2,297,000 and 27 positions to manage the additional workload created by the Civil Infractions Act.

Under the Office of Administation and Management the Committee has approved increases of $36,000 to provide additional supplies and equipment as a result of additional personnel, $15,000 for inflationary increases in communications, and $158,000 for underfunded communications costs. Under the Occupational and Business Licensure Division the Committee has approved increases of $42,000 and two positions to facilitate proper and adequate enforcement of D.C. Code, Section 35-701 which regulates the rates for fire and casualty insurance, $12,000 and one position for processing applications and administering written examinations to applicants for agents and brokers licenses, two positions to implement and enforce the Drug Abuse, Alcohol Abuse and Mental Illness Insurance Coverage Act of 1985, $12,000 and one position to provide clerical support to the Licensing Division, $34,000 and two positions to monitor and adequately control establishments licensed by the Alcoholic Beverage Control Board and $14,000 and one administrative support position.

For the Building, Land, and Service Facility Regulation Administration the Committee recommends increases of $37,000 and two positions to assist in the review of major electrical and mechanical plans and drawings, $40,000 and two positions to perform inspections of duct work, mechanical, air, and ventilation systems and boilers in the city, $27,000 and one position to interview prospective applicants for certificates of occupancy, to review applications, to respond to requests for information, to answer telephone inquiries, and to provide administrative and clerical support, $27,000 and one position for the Historic Preservation State Program, $27,000 and one supervisory position for the Social Service Facility Division, $19,000 and one position to evaluate prisons, correctional facilities, community residence facilities, child care centers, public schools and private schools to ensure environmental and food service standards, $22,000 and one position for the inspection and licensure of approximately 40 new ambulatory surgical care centers, home care agencies, maternity centers and hospices, $22,000 and one position to inspect health care and social service facilities to ensure that the nutritional and therapeutic diet needs of residents are being met and to provide consultation to facilities in meeting these needs, and $12,000 and one part-time position to assist the

Service Facility Regulation Administration in licensing of animal hospitals and clinics.

For the Housing and Environmental Regulation Administration the Committee recommends increases of $107,000 and six positions to implement the provisions of the Rental Housing Act of 1985, $43,000 and two positions to ensure completion and distribution of hearing appeal notices, decisions and orders, and other commission documents to each party appearing before the Rental Housing Commission, $542,000 to implement recommendations of the rent control study, $15,000 and one position to ensure project expansion and continuity of the fisheries management program, $15,000 and one position to enforce the provisions of the District of Columbia Pesticide Operations Act, $12,000 and one position to provide clerical support to the Soil Erosion Control Program, $19,000 and one position to investigate the possible sources of industrial effluents, to establish the qualitative and quantitative characteristics of the effluent and to determine the treatment required before such effluents are allowed to be discharged into the sewer system, $12,000 and one position for clerical support in the Environmental Control Division and one position funded by the Office of Latino Affairs to provide assistance to Latino businesses, agencies and individuals regarding licensing and regulatory requirements.

The Department of Consumer and Regulatory Affairs protects the health, safety, and welfare of the residents of the District of Columbia by regulating business activities, land and building use, occupational and professional conduct and standards, rental housing and condominiums, health and social services care facilities, and the physical environment in the District.

PUBLIC SERVICE COMMISSION

An appropriation of $3,351,000 and 68 positions are recommended for the Public Service Commission for fiscal year 1987 and reflects a net increase of $316,000 and seven positions above the 1986 appropriation. Included in the Committee's allowance are increases of four positions converted from temporary to continuing full-time in the Utilities Regulation unit, $96,000 for fiscal year 1987 pay adjustments, $29,000 for within-grade requirements, $53,000 and three positions for the Securities Office, $153,000 for temporary full-time positions to enable the Commission to move closer to the third-year phase of its 3-to-5 year staffing plan and also provide for the level of operating support necessary to more effectively carry out its mandate, $22,000 for fringe benefits and $137,000 for supplies, building rent, out-of-city travel, printing, employee training, and equipment. Also recommended is a base reduction of $174,000 for other services and charges and equipment funded in fiscal year 1986.

The primary responsibility of the Commission is to ensure safe, reliable and quality utility service at just and reasonable rates for District residents.

OFFICE OF PEOPLE'S COUNSEL

The Committee has approved the budget request which totals $1,087,000 and 15 positions, an increase of $82,000 and one position

over the fiscal year 1986 level. The Committee has approved increases of $24,000 for fiscal year 1987 pay adjustments, $2,000 for within-grade requirements, $42,000 and one position to help keep pace with escalating workload, $39,000 to upgrade the present telephone system and cover increased costs for office lease, office furnishings and microfilm equipment and $62,000 for development of an automated system for management control and planning. Also recommended is the requested base reduction of $87,000 for other services and charges and equipment funded in fiscal year 1986.

The primary function of the Office of the People's Counsel is to act as the legal representative of District utility consumers of gas, electric, and telephone services, and those who ride in District taxicabs, at proceedings before the Public Service Commission and on appeal before the District of Columbia Court of Appeals.

COMMISSION ON LICENSURE TO PRACTICE THE HEALING ART

The Committee recommends a total of $464,000 and eleven positions for fiscal year 1987, an increase of $30,000 and no change in the number of positions from fiscal year 1986. Included in the Committee's allowance are increases of $12,000 for fiscal year 1987 pay adjustments, $7,000 for within-grade requirements, $10,000 for medical examination costs, and $1,000 for communications costs.

The Commission on Licensure to Practice the Healing Art establishes procedures to approve or deny applications for licenses to practice medicine and surgery, osteopathy and surgery, chiropractic, midwifery, naturopathy, and nursing home administration in the District of Columbia.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of $580,765,000 for fiscal year 1987 for the public safety and justice activities funded through this appropriation. This allowance is $49,999,000 above the fiscal year 1987 adjusted base.

The allocation of funds by department and agency is shown below:

PUBLIC SAFETY AND JUSTICE

Activity	1986 adjusted (1987 base)	Budget estimate 1987	Recommended in bill	Bill compared with—	
				1986 adjusted (1987 base)	1987 estimate
Police Department	$148,124,000	$157,813,000	$157,813,000	$9,689,000	
Fire Department	59,640,000	68,284,000	68,284,000	8,644,000	
Police and fire retirement	111,800,000	111,800,000	111,800,000		
Judges retirement	1,800,000	2,500,000	2,500,000	700,000	
Court of Appeals	3,514,000	3,758,000	3,758,000	244,000	
Superior Court	40,651,000	43,706,000	43,706,000	3,055,000	
D.C. Court System	15,436,000	16,028,000	16,028,000	592,000	
Corporation counsel	9,244,000	10,137,000	10,137,000	893,000	
Settlements and judgments	5,669,000	6,600,000	6,600,000	931,000	
Public Defender Service	4,428,000	4,786,000	4,786,000	358,000	
Pretrial Services Agency	2,174,000	2,367,000	2,367,000	193,000	
Corrections	124,402,000	147,730,000	147,730,000	23,328,000	
Parole	1,324,000	1,571,000	1,571,000	247,000	
National Guard	695,000	763,000	863,000	168,000	100,000

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PUBLIC SAFETY AND JUSTICE—Continued

Activity	1986 adjusted (1987 base)	Budget estimate 1987	Recommended in bill	Bill compared with—	
				1986 adjusted (1987 base)	1987 estimate
Emergency preparedness	621,000	1,466,000	1,466,000	845,000	
Judicial disabilities and tenure	111,000	116,000	116,000	5,000	
Judicial Nomination Commission	37,000	37,000	37,000		
Law Revision Commission	212,000	220,000	220,000	8,000	
Criminal justice	884,000	983,000	983,000	99,000	
Total, public safety and justice	530,766,000	580,665,000	580,765,000	49,999,000	100,000

METROPOLITAN POLICE DEPARTMENT

The Committee has approved a total of $157,813,000 and 4,598 positions for fiscal year 1987 for the Metropolitan Police Department. This allowance is $9,689,000 and 64 positions above the fiscal year 1986 level. The Committee's allowance includes increases of $5,454,000 for the fiscal year 1987 pay adjustment, $1,822,000 for within-grade requirements, $275,000 to fund ten unfunded positions, $270,000 and 25 positions for the Police Officer Cadet program, $350,000 and 39 positions to ensure 24-hour capability for the enhanced 911 emergency telephone service, $90,000 for increased telephone costs, $728,000 for clothing and equipment, and $700,000 for replacement vehicles.

The Metropolitan Police Department is the District of Columbia's principal law enforcement agency. The department is charged with a broad range of statutory and municipal law enforcement responsibilities for residents and visitors of the District. Its mandate is to protect life and property and to ensure public safety and order.

FIRE DEPARTMENT

The Committee recommends a total of $68,284,000 and 1,849 positions for fiscal year 1987, an increase of $8,421,000 and 80 positions. The Committee's allowance reflects a base reduction of $195,000 for non-recurring equipment costs associated with three new ambulances purchased in fiscal year 1986 and $28,000 for phase-out of the District's Fire Protection Commission. The Committee's allowance includes increases of $2,536,000 for fiscal year 1987 pay adjustments, $434,000 for within-grade requirements, $218,000 for longevity pay, $847,000 for annualization of positions authorized in fiscal year 1986, $200,000 and 17 positions to keep nine fire and ambulance dispatchers on duty 24 hours a day, seven days a week, $26,000 for telephone services and $10,000 for ambulance maintenance. The Committee has also approved $40,000 for summer jobs and temporary employment, $60,000 for automotive supplies, parts and maintenance, $156,000 for ambulance and passenger-carrying vehicle replacements, $37,000 for maintenance of buildings and grounds, and $56,000 for uniforms associated with new positions. Also recommended is $50,000 for outside medical payments, $694,000 to fund uniform stipend and fringe benefits, $306,000 to fund underfunded holiday pay costs, $1,084,000 to fund overtime

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costs due to fire fighters being given their birthdays off in accordance with the 1985–1987 labor-management agreement, $350,000 and 21 positions for 6-months funding of the Hazardous Materials Unit, $1,033,000 to fully fund existing fire fighter positions, $282,000 and 17 new continuing full-time Emergency Medical Technician positions and $225,000 and 25 positions for the Fire Cadet Program.

The Committtee notes that the Hazardous Materials Unit is funded as a separate unit on a six-month basis in fiscal year 1987. The Committee strongly urges District officials to fund this unit for 9 months from funds otherwise available. The Committee sees no reason why existing funds cannot be made available to fund this unit for 9 months as are all other new positions provided for in this budget.

The Committee has included language in the bill requiring the D.C. Retirement Board to pay a one-time lump-sum bonus of 3 percent by October 15, 1986, to 23 fire fighters who retired between November 24, 1984 and March 28, 1985, while the new contract was being negotiated between District officials and the collective bargaining unit for District fire fighters. Similar payments were made in fiscal year 1986 to fire fighters who retired prior to February 15, 1980, based on an agreement entered into on March 27, 1985, between District officials and the fire fighters' collective bargaining unit.

As noted under the "General Statement" section on page 6 of this report, Engine Company No. 3 located at 439 New Jersey Avenue, N.W., is to remain open and fully staffed *until the 91st day after* the Committee has approved the District's request to close or transfer the facility. Neither the Fire Chief nor any other District official should make the assumption that the city's request to close or transfer Engine Company No. 3 will be approved by the Committee, and then based on that assumption move ahead to reduce the manning and phase out the facility at its present location.

Language is also included in the bill authorizing the Department to purchase 14 replacement passenger-carrying vehicles.

The Fire Department ensures the safety of District of Columbia residents and visitors by preventing and extinguishing fires and providing emergency ambulance services.

POLICE AND FIRE RETIREMENT SYSTEM

A total of $111,800,000 is recommended for fiscal year 1987 as the City's contribution to the police and fire retirement system. This allowance reflects a decrease of $3,840,000 below the fiscal year 1986 level. The recommended allowance consists of $101,600,000 in net pay-as-you-go contributions (gross retirement payments less active employee retirement withholdings) and $10,200,000 in inflation/amortization costs.

JUDGES RETIREMENT SYSTEM

The bill includes $2,500,000 for fiscal year 1987 as the City's contribution to the judges' retirement fund. This allowance reflects an increase of $700,000 above the fiscal year 1986 level. The recom-

mended allowance consists of $1,900,000 in net pay-as-you-go contributions (gross benefit payment less active judges' retirement contributions), and $600,000 for amortization/inflation costs.

JUDICIAL INSURANCE COVERAGE

The Committee once again urges the Mayor and Council to approve legislation amending the D.C. Code to ensure appropriate liability coverage for judicial employees comparable to that provided for medical employees under D.C. Code 1-1215(b). The need for this legislation results from the liability exposure created by the Supreme Court decision in the case of *Pulliam vs. Allen* (1984) 104 S.Ct.1970. The Committee hopes that such legislation will be on the books prior to December 31, 1986, which is 18 months after this action was first suggested.

DISTRICT OF COLUMBIA COURT OF APPEALS

A total of $3,758,000 and 79 positions are included for fiscal year 1987 for the District's highest court. This allowance reflects an increase of $193,000 and two positions above the fiscal year 1986 level. The Committee's recommendation includes increases of $86,000 for fiscal year 1987 pay adjustments, $13,000 for within-grade requirements, $34,000 for the 3.55 percent judicial pay raise, $33,000 and two positions for records management and general office duties, $2,000 for office supplies, $2,000 for inflationary increases for communications, $44,000 for contractual computer support, and $30,000 for word processors and law books. The allowance also reflects a base reduction of $51,000 for the nonrecurring purchase of word processors in fiscal year 1986.

The Court reviews all civil and criminal appeals from the Superior Court as well as appeals from District of Columbia administrative agencies. There are nine active judges on the court who normally hear appeals in panels of three and on occasion, as a single group.

DISTRICT OF COLUMBIA SUPERIOR COURT

The Committee has approved a total of $43,706,000 and 1,036 positions for fiscal year 1987 for the operation of the Superior Court, which is the District's unified court of general jurisdiction.

The Committee's allowance reflects a base reduction of $61,000 for the purchase of nonrecurring office equipment in fiscal year 1986 and increases of $1,104,000 for fiscal year 1987 pay adjustments, $458,000 for within-grade requirements, $128,000 for the 3.55 percent judicial pay raise, $30,000 for annualization of five positions allowed in fiscal year 1986, $20,000 for overtime pay, and $83,000 and six positions for the Civil Division. The Committee has also approved $71,000 and five positions for the Criminal Division, $28,000 and one position for the Data Processing Division, $14,000 and one position for the Financial Operations Division, $112,000 and five positions for the Multidoor Dispute Resolution Program, $29,000 and one position for the Sentencing Guidelines Project, and $65,000 and four positions for the Family Division. Also recommended are $80,000 and seven positions for the Child Support En-

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forcement Program, $370,000 and 11 positions to handle the increased workload in the Social Services Division and provide diagnostic evaluations and treatment programs for youths on probation, $50,000 for increased costs of office supplies, $53,000 for inflationary increases for communications, $17,000 for building rent for the Social Services Divisions' three probation office field units, $62,000 for service maintenance contracts and repairs, $27,000 for postage, $200,000 for juror fees and entitlements, $24,000 for the Screening and Diversion Program, $5,000 for the Street Law Program and $25,000 for law books.

The Superior Court is the trial court with original jurisdiction over all criminal, civil, tax and probate cases, as provided for in Title II of the D.C. Code, "Organization and Jurisdiction of the Courts."

DISTRICT OF COLUMBIA COURT SYSTEM

The Committee recommends $16,028,000 and 71 positions for fiscal year 1987, an increase of $491,000 and three positions above the fiscal year 1986 level. The Committee's recommended allowance reflects increases of $97,000 for fiscal year 1987 pay adjustments, $39,000 for within-grade requirements, $2,000 for the Executive Officer's pay raise, $45,000 and three positions for the Criminal Justice Act Finance Unit, $400,000 for Criminal Justice Act program fees, and $9,000 for increased costs of office supplies, printing and reproduction, training, and membership in the National Center for State Courts. The allowance also reflects a base reduction of $101,000 for nonrecurring purchase of office equipment and a one-time study of ways to reduce delays in court cases.

The D.C. Court System is the administrative arm of the Superior Court and the Court of Appeals of the District of Columbia.

OFFICE OF THE CORPORATION COUNSEL

The Committee has approved the budget request of $10,137,000 and 213 positions for fiscal year 1987 for the legal office of the District of Columbia Government. The allowance recommended by the Committee is $784,000 above the fiscal year 1986 level. The allowance includes increases of $342,000 for fiscal year 1987 pay adjustments, $133,000 for within-grade requirements, $15,000 for inflationary increases for communications, $314,000 for building rent for the Law Enforcement and Major Case Sections, $28,000 for expert witnesses and depositions, $13,000 for Child Abuse Diagnostic Services and $48,000 for Westlaw Research Terminal rental costs. Also recommended as requested is a base reduction of $109,000 for nonrecurring furniture and computer purchases.

The Office of the Corporation Counsel is the legal office of the District of Columbia Government. It conducts all legal business for the District of Columbia except the prosecution of adults for felonies and serious misdemeanors.

SETTLEMENTS AND JUDGMENTS

The Committee recommends the budget request of $6,600,000 for fiscal year 1987 for this special account which is used to pay claims

and suits that are settled and judgments that have been entered against the District government.

PUBLIC DEFENDER SERVICE

The Committee has approved the budget request of $4,786,000 and 120 positions for fiscal year 1987, an increase of $358,000 and three positions above the fiscal year 1986 level. Included in the Committee's allowance are increases of $157,000 for fiscal year 1987 pay adjustments, $71,000 for within-grade requirements, $54,000 and three positions to cure serious problems in workload management, $50,000 for transcripts and experts, and $26,000 for computerized legal research, upgrading of word processing units and related software and additional library shelving and file cabinets.

The Public Defender Service provides legal representation to indigent persons in criminal, juvenile, and mental health commitment matters at both the trial and appellate levels.

PRETRIAL SERVICES AGENCY

An appropriation of $2,367,000 and 69 positions is recommended for the agency in fiscal year 1987, an increase of $193,000 and six positions above the fiscal year 1986 level. Included in the Committee's allowances are $64,000 for fiscal year 1987 pay adjustments, $45,000 for within-grade requirements, $42,000 and four positions to augment the staff responsible for supervising court-ordered conditions for release, $19,000 and two positions for the Failure-to-Appeal Unit, $5,000 for computer supplies, $5,000 for telephone services, $3,000 for postage services, and $10,000 for printing services.

The Pretrial Services Agency assists the trial and appellate levels of both the Federal and local courts by providing background information on all arrestees for use in determining eligibility for pretrial release. Reports prepared by the agency are also made available to the U.S. Attorney's Office, the D.C. Public Defender Service and private defense attorneys.

DEPARTMENT OF CORRECTIONS

The Committee recommends the full budget request of $147,730,000 and 2,857 positions for the Department's activities in fiscal year 1987, a net increase of $9,978,000 and a decrease of 11 positions from the fiscal year 1986 level. Included in the Committee's allowance are increases of $2,973,000 for fiscal year 1987 pay adjustments, $857,000 for within-grade requirements, $2,083,000 to upgrade correctional officers, $1,593,000 for carefactor costs related to population growth in correctional services, $4,208,000 and 172 positions for operation of the new medium security facility, $4,185,000 and 183 positions to operate programs formerly supported by the Criminal Justice Initiative fund, $1,770,000 for expansion of the drug detection and counselling program in Community Services and $4,549,000 for expansion of existing work release space in Community Services. The Committee has also approved $947,000 and 30 positions to operate two new work release facilities, $96,000

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for new telephone service in Administrative Services, and $67,000 for educational program enhancement. Base reductions of $13,350,000 and 396 positions for the Criminal Justice Initiative Special appropriation and $200,000 from the Federal Bureau of Prisons Payment have also been approved.

The Committee has included language in the bill earmarking not to exceed $50,000 to reimburse Fairfax County, Virginia for the costs of police, fire, and other emergency services at the District's Lorton complex. The language also requires that quarterly reports be made to both the House and Senate Subcommittees on District of Columbia Appropriations.

The Department of Corrections protects the public by holding pretrial and convicted people in a secure setting and by increasing the probability that those placed in its care will live law-abiding lives after their release.

BOARD OF PAROLE

The appropriation of $1,571,000 and 40 positions, as requested, have been approved for fiscal year 1987, an increase of $247,000 and seven positions above the fiscal year 1986 level. The allowance includes increases of $48,000 for fiscal year 1987 pay adjustments, $13,000 for within-grade requirements, $106,000 and seven positions to accommodate an increased caseload, $14,000 to upgrade the communications system relative to the increased caseload, $12,000 for printing and publication of the annual report and informational brochures, and $2,000 to establish an in-house legal and legislative reference library. Also included are increases of $7,000 to provide supplies for the computer casefile system, $7,000 for contractual services to implement the computer casefile system, $3,000 for technical studies on recidivism, $6,000 for ad hoc board members payments, $21,000 for contractual services related to the increased workload, $3,000 to provide supplies for new positions and the increased workload, and $5,000 to improve the capabilities of the Board's computer equipment.

The purpose of the Board of Parole is to determine if and when it is in the best interest of society and the offender for the offender to be released from custody into the community; to establish the terms and conditions of parole; to set standards of supervision in collaboration with the Department of Corrections for persons on parole; to decide if and when to terminate parole or mandatory release or to modify the terms or conditions of parole; and to petition judges for reductions in minimum sentences.

D.C. NATIONAL GUARD

The Committee has approved a total of $863,000 and 25 positions for the District's support of the National Guard for fiscal year 1987, an increase of $153,000 above fiscal year 1986. Included in the Committee's recommendation are increases of $24,000 for fiscal year 1987 pay adjustments, $9,000 for within-grade requirements, $10,000 for medals and awards, $3,000 for communications, $15,000 for educational assistance, $7,000 for equipment replacement and $100,000 for building maintenance at the D.C. Armory. The D.C. Armory is an older facility and the $100,000 recommended is a one-

time nonrecurring allowance which will be used along with Federal matching funds to provide needed maintenance and upgrades in both troop and administrative areas at the facility. The Committee has also approved a base reduction of $15,000 for nonrecurring computer purchases in fiscal year 1986.

The District of Columbia National Guard serves as the militia of the District of Columbia and a reserve component of the Army and Air Force.

OFFICE OF EMERGENCY PREPAREDNESS

The Committee recommends the total request of $1,466,000 and 34 positions for fiscal year 1987, a net increase of $974,000 and 19 positions above the fiscal year 1986 level. Included in the allowance are increases of $21,000 for fiscal year 1987 pay adjustments, $5,000 for within-grade requirements, $70,000 for communication costs, $609,000 and 13 positions for the Citizens Information and Referral System Program commonly referred to as the Enhanced 911 Emergency Telephone System, $10,000 for vehicle maintenance, $50,000 for maintenance of the two-way radio system, $7,000 for Federal grant audits, and $73,000 and two positions for the Hazardous Materials Program formerly funded by the Federal government.

The Committee has also approved a transfer in of $85,000 and three positions from the Office of the Secretary for the Citizens Information and Referral System, and $44,000 and one position from the Office on Human Rights to assist the director in developing, administering, monitoring and revising the affirmative action plan.

The Office of Emergency Preparedness is primarily responsible for insuring a preparedness and response capability dedicated to saving lives, protecting property, maintaining the continuity of government and restoring governmental services during and after a disaster.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee has approved the budget request of $116,000 and two positions for fiscal year 1987. This allowance reflects an increase of $5,000 above the 1986 appropriation level to cover the costs of fiscal year 1987 pay adjustments and within-grade requirements.

The District of Columbia Commission on Judicial Disabilities and Tenure has jurisdiction over all active and retired judges of the District of Columbia Courts in four specific areas: (1) a judge's conduct warranting disciplinary action; (2) involuntary retirement of a judge for reasons of health; (3) evaluation of a judge at the end of his or her term who seeks reappointment; and (4) review of a retiring judge who wishes to continue performing judicial duties as a senior judge.

JUDICIAL NOMINATION COMMISSION

A total of $37,000 has been approved for fiscal year 1987, the same level as appropriated in fiscal year 1986.

The Judicial Nomination Commission is composed of seven members: two appointed by the Mayor, two by the Board of Governors

of the unified District of Columbia Bar, one by the District Council, one by the President of the United States, and one judicial member appointed by the Chief Judge of the U.S. District Court for the District of Columbia. The Commission selects and recommends nominees to fill judicial vacancies in the D.C. Court of Appeals and the Superior Court. The President of the United States selects nominees from lists prepared by the Commission and submits the names to the Senate for confirmation.

D.C. LAW REVISION COMMISSION

The budget request of $220,000 and three positions are recommended for fiscal year 1987, a reduction of $266,000 and five positions below the fiscal year 1986 level. The Committee recommends increases of $7,000 for space rental and $1,000 for commissioners' stipends.

The Committee has not approved bill language limiting the grade level of D.C. Law Revision Commission employees to DS-14, step 1, since bill language is not used to limit the grade level of employees in other D.C. agencies.

The Commission was established to examine the laws of the District of Columbia on a comprehensive basis and to recommend changes and reforms, to remedy defects and anachronisms, and to bring the civil, criminal, and administrative law of the District into harmony with modern conditions.

CRIMINAL JUSTICE PLANS AND ANALYSIS

The Committee has approved the budget request of $983,000 and 20 positions for fiscal year 1987, a net increase of $94,000 and five positions above the fiscal year 1986 level. Included in the Committee's allowance are $23,000 for the fiscal year 1987 pay adjustment, $9,000 for within-grade requirements, $55,000 for annualization to fully fund new positions allowed in fiscal year 1986, five continuing full-time positions converted from temporary full-time for the Civilian Complaint Review Board, $10,000 for a government required audit, and $2,000 for supplies and communications. Also approved is a base reduction of $5,000 for nonrecurring computer purchases in fiscal year 1986.

The Office of Criminal Justice Plans and Analysis is the central research and evaluation unit of the District's criminal justice system pursuant to D.C. Law 2-107. The agency collects and analyzes crime and operational data from justice agencies, develops multi-agency plans to meet justice objectives, researches and develops recommendations for specific justice issues, sponsors a program of financial and technical assistance, and receives complaints regarding improper conduct by law enforcement personnel.

PUBLIC EDUCATION SYSTEM

A total of $540,718,000 is recommended for the operation of the activities included within this appropriation. This allowance is $37,168,000 more than the 1987 adjusted base. A summary of the allocations to the agencies and offices under this heading compared with the budget estimates follows:

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PUBLIC EDUCATION SYSTEM

Activity	1986 adjusted (1987 base)	Budget estimate 1987	Recommended in bill	Bill compared with — 1986 adjusted (1987 base)	Bill compared with — 1987 estimate
Board of Education	$360,150,000	$385,806,000	$385,806,000	$25,656,000	
Public schools pay as you go capital	0	8,000,000	8,000,000	8,000,000	
Teachers' retirement	58,800,000	58,800,000	58,800,000		
University of the District of Columbia	67,715,000	69,015,000	68,861,000	1,146,000	−154,000
Educational Institution Licensure Commission	210,000	237,000	237,000	27,000	
Public Library	15,002,000	16,646,000	16,646,000	1,644,000	
Commission on the Arts and Humanities	1,673,000	2,368,000	2,368,000	695,000	
Total, public education system	503,550,000	540,872,000	540,718,000	37,168,000	−154,000

BOARD OF EDUCATION

The Committee has approved a total of $393,806,000 and 9,545 positions for the public school system for fiscal year 1987, a net increase of $33,656,000 and 140 positions above the fiscal year 1986 level. The Committee's recommendation consists of $385,806,000 in operating expenses and $8,000,000 for pay-as-you-go capital projects.

Included in the Committee's operating expense allowance of $385,806,000 are increases of $8,767,000 for fiscal year 1987 pay adjustments for the school system, $3,973,000 for within-grade requirements, $693,000 for unfunded and underfunded base services, $622,000 for bilingual education to provide additional specially-trained staff for the equal educational opportunity of non-native speakers of English, $930,000 and ten positions resulting from an increase in student enrollment, $1,648,000 and 30 positions for expanded full-day prekindergarten, $599,000 for increased costs of supplies, $136,000 for increased costs of computer maintenance, and $207,000 to expand teacher incentives and training.

The Committee has also approved $228,000 for instructional supervisors, $100,000 for military science instruction, $1,660,000 and 25 positions for secondary English/math teachers to lower pupil/teacher ratios, $830,000 for counselors to lower pupil/counselor ratios, $2,709,000 and 35 positions to provide staff support for the special education population, $58,000 and two positions for basic improvements to State Special Education Services, and $403,000 and 16 positions for an appropriate program to meet the identified needs of handicapped students to be screened from Saint Elizabeths Hospital and other mental health centers. Also approved are increases of $360,000 and eight positions to make available an appropriate prevocational/vocation program to identified handicapped students, $433,000 for an extended year program for severely handicapped students who require such a program, $451,000 and 14 positions to reduce the time necessary for assessment, development and placement of special education students in order to meet the 60-day timeline requirements mandated by the *Mills* Decree, $128,000 for computer literacy support, $106,000 for the Writing to Read Program, $480,000 to meet the growing need for computer re-

lated services, $224,000 to meet transportation requirements, and $61,000 to convert when-actually employed (WAE) warehouse and maintenance repairmen to full-time temporary positions. Also recommended as requested is a base reduction of $150,000 allocated to develop a drop-out prevention program.

The $8,000,000 recommended for pay-as-you-go capital projects will be used for preventive maintenance and emergency repairs at various schools. Language included in the bill under "Capital Outlay" provides the Board with the necessary authorization to procure contracts for these projects directly.

A total of $428,769,000 in operating funds will be available for the District's public schools during fiscal year 1987 from the following sources:

Total resources

Item	*Amount*
Operating expenses:	
Appropriation recommended in bill	$385,806,000
Federal grants	40,050,000
Private and other funds	2,913,000
Total operating expenses	428,769,000

PUPIL MEMBERSHIP

For the first time in at least 20 years, the number of students in the District's public school system is expected to increase. School officials project the student population to total 88,128 for the 1986–87 school year, an increase of 1,036 students above the enrollment for 1985–86. The following table shows annual pupil membership statistics from 1969–70 to the 1986–87 estimates:

PUPIL MEMBERSHIP, 1969–70 THROUGH 1986–87

Date	Enrollment	Change
October		
1969	145,584	
1970	142,857	−2,727
1971	139,650	−3,207
1972	136,783	−2,867
1973	132,438	−4,345
1974	128,389	−4,049
1975	126,568	−1,821
1976	122,586	−3,982
1977	116,595	−5,991
1978	113,858	−2,737
1979	106,156	−7,702
1980	99,225	−6,931
1981	94,425	−4,800
1982	91,105	−3,320
1983	88,843	−2,622
1984	87,397	−1,446
1985	87,092	−305
1986	88,128	+1,036

With the amount recommended in the bill, per pupil expenditures for the 1986–87 school year from all sources will total $4,865 of which $4,378 will be from District funds and $487 will be from

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Federal and other funds. The average pupil-teacher ratio during the coming year is estimated to be 25 to 1, the same as in 1986.

TEACHERS' RETIREMENT AND ANNUITY PAYMENTS

The committee recommends the full budget request of $58,800,000 for fiscal year 1987, a decrease of $12.105,000 below the 1986 level.

The Teachers' Retirement and Annuity Payments appropriation represents the District's actuarily determined fiscal year 1987 contribution to the Teachers' Retirement Fund.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends $68,861,000 and 1,365 positions for fiscal year 1987 for the District's only public institution of post-secondary education. This allowance is $1,146,000 above the appropriation for 1986 and $154,000 below the budget request. The increase of $1,146,000 is for the provisional acquisition of the Antioch School of Law.

Language is included in the bill making the appropriation of $1,146,000 for acquisition of the Antioch School of Law contingent on approval by both the University's Board of Trustees and the City Council. The language further provides that if such approval is not granted the $1,146,000 is to be used to reduce the District's accumulated general fund deficit.

The Committee notes that the University is developing a comprehensive management plan. The Committee urges the University to complete this plan and looks forward to receiving the results at the earliest possible date.

EDUCATIONAL INSTITUTION LICENSURE COMMISSION

The bill includes the full budget request of $237,000 and five positions for fiscal year 1987, an increase of $27,000 above the 1986 level. The committee has approved increases of $8,000 for fiscal year 1987 pay adjustments, $1,000 for within-grade requirements, and $18,000 for underfunded positions.

The Educational Institution Licensure Commission provides for the protection, education, and welfare of the citizens of the District of Columbia by authorizing and regulating all private educational institutions, regulating the award of academic degrees, establishing standards to ensure that private educational institutions are authentic and legitimate, and taking legal or regulatory actions to deny or suspend licenses.

PUBLIC LIBRARY

The Committee recommends the full budget request of $16,646,000 and 444 positions for fiscal year 1987, an increase of $1,644,000 and 32 positions above the 1986 allowance. The allowance recommended includes increases of $421,000 for fiscal year 1987 pay adjustments, $104,000 for within-grade requirements, $548,000 and 32 positions to extend the hours of branch libraries, $71,000 for seven part-time employees at the Martin Luther King Memorial Library, $125,000 for the book fund, $350,000 to provide

for the initial book collection for the new Shepherd Park Branch Library scheduled to open sometime in fiscal year 1988, and $25,000 for communications.

The District of Columbia Public Library was created by an Act of Congress in 1896 "to furnish books and other printed matter and information service convenient to the homes and offices of all residents" of the District. The Library acquires and organizes information, including books and other materials, to meet the educational, cultural, and recreational needs of the community.

COMMISSION ON THE ARTS AND HUMANITIES

The full budget request of $2,368,000 and 11 positions is recommended for fiscal year 1987, an increase of $695,000 and three positions above the 1986 level. The allowance recommended includes increases of $12,000 for fiscal year 1987 pay adjustments, $3,000 for within-grade requirements, $84,000 and three positions for public relations, for coordinating computer operations and to administer the Arts in Public Places Program, $1,000 for office supplies, $266,000 for the Arts Festival Program, the Arts in Public Housing (Mural) Program, the Arts in Public Places Program, and Folk Arts, $325,000 to expand the grants-in-aid program for special constituencies, the technical assistance program, and the summer program, $2,000 for office equipment, and $2,000 for communications.

The Committee has also approved two capital projects for the Commission. One of the projects totals $1,700,000 under the Office of Business and Economic Development for a District-wide Arts Inducement Program to assist private efforts to provide space for the arts and related groups through undertaking public space improvements in conjunction with redevelopment or rehabilitation projects where the owner or developer agrees to allocate a portion of the building's area to long-term arts use. The second capital project is for $750,000 for a Public Arts Fund to finance the creation, installation, and maintenance of visual art in public places.

The Commission on the Arts and Humanities initiates, develops, evaluates, and encourages arts programs that promote progress in the arts.

HUMAN SUPPORT SERVICES

A total of $654,315,000 is recommended for the departments and agencies funded through this appropriation. This allowance is $51,072,000 more than the 1987 adjusted base.

A summary comparing the Committee's recommendations with the estimates by department and activity follows:

HUMAN SUPPORT SERVICES

Activity	1986 adjusted (1987 base)	Budget estimate 1987	Recommended in bill	Bill compared with—	
				1986 adjusted (1987 base)	1987 estimate
Human services	$502,575,000	$541,241,000	$541,241,000	$38,666,000	
DHS pay-as-you-go capital		298,000	298,000	298,000	
Recreation	25,412,000	27,663,000	27,663,000	2,251,000	
Aging	7,665,000	10,350,000	10,350,000	2,685,000	

HUMAN SUPPORT SERVICES—Continued

Activity	1986 adjusted (1987 base)	Budget estimate 1987	Recommended in bill	Bill compared with— 1986 adjusted (1987 base)	Bill compared with— 1987 estimate
D.C. General Hospital	48,350,000	50,930,000	50,930,000	2,580,000	
Unemployment compensation	3,207,000	3,207,000	3,207,000		
Disability compensation	11,000,000	13,800,000	13,800,000	2,800,000	
Human rights	1,305,000	1,473,000	1,473,000	168,000	
Latino affairs	385,000	1,911,000	1,911,000	1,526,000	
Women	191,000	204,000	204,000	13,000	
Energy office	3,153,000	3,238,000	3,238,000	85,000	
Total, Human Support Services	603,243,000	654,315,000	654,315,000	51,072,000	

DEPARTMENT OF HUMAN SERVICES

A total of $541,241,000 and 3,524 positions are recommended in the bill for the programs and activities operated by the Department of Human Services. The Committee's recommendations reflect a net increase of $38,666,000 and 65 positions above the 1987 adjusted base.

Agency-wide.—The Committee recommends increases of $2,801,000 for fiscal year 1987 pay adjustments, $561,000 for within-grade requirements, and $250,000 for annualization.

Executive Direction and Support.—The Committee recommends an increase of $186,000 to cover increased costs of communications.

Commissioner of Social Services.—The Committee recommends an increase of $583,000 to add 55 shelter beds for a total of 1,013 in fiscal year 1987.

Aid to Families with Dependent Children.—The Committee recommends increases of $325,000 to increase vouchered slots for AFDC clients in special training programs and $220,000 for expected program increases in the cost of Emergency Assistance.

Child Day Care.—The Committee recommends an increase of $246,000 to provide an additional 105 infant preschool slots for bilingual clients.

Foster Care.—The Committee recommends increases of $470,000 to cover higher costs of residential placements and $400,000 for cost increases and additional slots for the educational portion of residential placements.

Bureau of Habilitation Services.—The Committee recommends increases of $235,000 for service contracts to continue basic operations and $74,000 for the purchase of furniture and fixtures.

Family Services.—The Committee recommends three DS-09 Social Service Representatives to provide bilingual services to Latino residents, $264,000 and 14 positions to provide needed staff to reduce caseloads, return children to natural families that request support services, and reduce delays in adoptive placements, $227,000 for AIDS chore services and $348,000 for chore services.

General Public Assistance.—The Committee recommends increases of $144,000 to fund 800 new cases qualifying for the $15 per month supplement and $201,000 to fund an additional 150 place-

ments in community residential facilities as the department continues to move people from institutions into the community.

Income Maintenance Administration.—The Committee recommends increases of $228,000 to provide funds for a decentralized service center serving the Adams Morgan area, $100,000 for self-sufficiency slots which will result in actual job placements for clients and one position funded by the Office on Latino Affairs to provide bilingual services to Latino residents.

Mental Retardation and Developmental Disabilities Administration.—The Committee recommends increases of $400,000 for transportation for 100 new Forest Haven outplacements and $600,000 for services to 75 new developmentally disabled clients and 100 new clients due to the so-called *Pratt* Decree. The *Pratt* Decree requires that Forest Haven, an institution for the mentally retarded, be closed and that patients from the institution be placed in the least restrictive environment. Also recommended as requested is a base reduction of $5,000 for nonrecurring equipment purchases.

Rehabilitation Services Administration.—The Committee recommends increases of $150,000 for services to severely disabled clients and two rehabilitation specialists to provide bilingual services to Latino residents.

Youth Services Administration.—The Committee recommends increases of $300,000 for In-Home and After Care Services, $19,000 and one position to operate the new swimming pool at Oak Hill Youth Center, $313,000 for the special education program at Oak Hill Youth Center and $150,000 for special educational services for the handicapped at Oak Hill Youth Center.

Medicaid/Medical Charities.—The Committee recommends increases of $592,000 for inflationary growth in the costs of inpatient and outpatient services at Saint Elizabeths Hospital, $367,000 for inflationary growth in costs at D.C. General Hospital, $491,000 for inflationary growth in costs of Inpatient Hospital Services, $1,470,000 for the National Rehabilitation Hospital that opened in fiscal year 1986, and $305,000 for inflationary growth in costs for Outpatient Hospital Services. The Committee also recommends increases of $43,000 for higher reimbursements for certain procedures performed by physicians, $911,000 for inflationary growth in costs of Skilled and Intermediate Nursing Services, $5,165,000 for annualization of Intermediate Care Facilities and Intermediate Care Facilities—Mentally Retarded nursing home beds added in fiscal year 1986, $1,184,000 for 100 new Intermediate Care Facilities—Mentally Retarded beds, $300,000 for the higher cost of prescription drugs and durable medical equipment to support in-home therapy, $940,000 for 100 new community placements in mental retardation day treatment programs and $627,000 for the higher utilization of services for home health care and clinic services.

Also approved is a base reduction of $8,674,000 to adjust the Federal funding match to 50 percent.

Commissioner of Public Health.—The Committee recommends increases of $20,000 for an AIDS study, $53,000 and nine positions to provide bilingual services to Latino residents and $500,000 for Women, Infants and Children (WIC) Food Packages to enable the WIC program to maintain its service level of 11,000 at-risk persons

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per month. Also recommended as requested is a base reduction of $22,000 for nonrecurring equipment purchases.

Alcohol and Drug Abuse Administration.—The Committee recommends increases of $15,000 for contractual consultants services for special education relative to the AIDS problem, $1,500,000 for the operation of two comprehensive multimodality clinics that opened in 1986 and one additional clinic to be opened in fiscal year 1987, $141,000 for an AIDS high-risk identification and referral contract, and $250,000 for community-based, drug-free, therapeutic residential programs.

Ambulatory Health Care Administration.—The Committee recommends the conversion of 29 positions from temporary full-time positions, and an increase of four positions to provide bilingual services to Latino residents.

D.C. Village.—The Committee recommends $190,000 and 13 temporary positions to improve security. Also recommended, as requested, is a base reduction of $300,000 for nonrecurring equipment purchases.

Long-Term Care.—The Committee recommends increases of $50,000 to establish a supportive group home for AIDS patients, $100,000 for the establishment of a community residential facility for AIDS patients, $191,000 to fund contractual costs associated with the J. B. Johnson Nursing Home, $318,000 to fund a 25-cents-an-hour pay increase for personal care aides, and $450,000 to provide home care services for AIDS patients.

Mental Health Services Administration.—The Committee recommends increases of $206,000 to provide mental health care to AIDS patients and their families through personal services contracts, $500,000 to expand mental health services to 200 additional homeless persons utilizing local shelters, $2,516,000 to significantly expand community-based service alternatives to inpatient care, $390,000 to provide, on a contractual basis, two Pretrial Examination Teams to develop thorough in-depth, competency and criminal responsibility evaluations for the court and $8,611,000 for the District's payment to Saint Elizabeths Hospital.

Preventive Health Services Administration.—The Committee recommends increases of two positions to provide bilingual services to Latino residents and $475,000 to enable the Department to reach 15,000 high-risk persons and provide educational activities for 2,000 public and private workers who have contact with AIDS patients and to increase general public information and awareness regarding AIDS to reduce panic among low-risk groups.

Pay-as-you-go capital projects.—The Committee recommends $298,00 for pay-as-you-go capital projects.

DEPARTMENT OF RECREATION

The Committee has approved an appropriation of $27,663,000 and 566 positions for fiscal year 1987, an increase of $2,251,000 and 40 positions above the 1986 level. The Committee recommends increases of $831,000 for fiscal year 1987 pay adjustments, $61,000 for within-grade requirements, $123,000 for annualization of new positions allowed in fiscal year 1986, conversion of one position from temporary full-time to continuing full-time, $30,000 for increased

costs of communications, $25,000 to cover the cost of maintaining more than 150 vehicles, $48,000 and two positions to complete the staffing of the new Office of Economic Development and Tourism, $108,000 and six positions to staff four new senior citizens' centers, $10,000 and one position for the Arts Program, $209,000 and eight positions for the Roving Leader Program, and $149,000 and five positions for the severely/profoundly homebound handicapped and for group homes for individuals recently released from institutions. The Committee has also approved increases of $8,000 for the Resident Camp Program to buy freezers for the camp located in Scotland, Maryland, $25,000 and one position for the Aquatics Program to provide funding for the Deanwood Swimming Pool, $189,000 and 11 positions to staff recreation centers and playgrounds, and $435,000 and five positions for maintenance of recreation facilities.

The Department of Recreation is responsible for providing a comprehensive recreation program for all residents of the District of Columbia from preschool to senior citizens.

OFFICE ON AGING

The Committee recommends an appropriation of $10,350,000 and 16 positions for fiscal year 1987, an increase of $2,685,000 and four positions above the 1986 level. The Committee has approved increases of $18,000 for fiscal year 1987 pay adjustments, $12,000 for within-grade requirements, $107,000 and four positions to effectively and efficiently plan, target, manage and evaluate programs and resources for older Washingtonians, $675,000 to cover the operating expenses for two new centers in Wards 7 and 8 and to cover expanded services in other existing senior centers, $115,000 for operation of seven new buses, $1,350,000 to expand the homemaker, chore, and visiting nurse services which enables senior citizens to live independently in their homes, $305,000 for inflationary costs associated with service providers, $100,000 for the establishment of five new nutrition sites and $3,000 for inflationary costs of communications.

This Office provides essential in-home health care, meals, health assessment and management, homemaker, and home repair, legal advice, visitation, telephone reassurance, counseling, shelter, socialization, day care, transportation, employment, education, discount buying, nursing home care, respite care, advocacy, assistance with property tax rebates, and hearing aids for District residents who are sixty years and older.

D.C. GENERAL HOSPITAL PAYMENT

The Committee recommends a total of $50,930,000 as the District's share of the operating costs of the city's public acute care hospital in fiscal year 1987. This allowance is $2,580,000 above the 1986 level.

The D.C. General Hospital Commission provides oversight for the hospital and was established by D.C. Law 1-134, to ensure that District residents needing medical care and unable to obtain it elsewhere will receive quality outpatient or inpatient hospital care and services.

UNEMPLOYMENT COMPENSATION FUND

The Committee recommends an appropriation of $3,207,000 for fiscal year 1987 to provide unemployment compensation benefits to former employees of the District of Columbia government. This allowance is $2,000,000 below the 1986 level.

DISABILITY COMPENSATION FUND

The bill includes the budget request of $13,800,000 for fiscal year 1987 and reflects an increase of $2,800,000 above the 1986 level.

This is a statutory program established by Title XXIV of the District of Columbia Comprehensive Merit Personnel Act. It provides District government employees injured on the job with workers' compensation including medical care, compensation for disability, and survivors' compensation.

OFFICE OF HUMAN RIGHTS

The Committee recommends the appropriation of $1,473,000 and 51 positions for the Office of Human Rights for fiscal year 1987, an increase of $124,000 and no change in the number of authorized positions. The increases approved by the Committee include $46,000 for fiscal year 1987 pay adjustments, $13,000 for within-grade requirements, $28,000 for two unfunded continuing full-time positions, $59,000 to fund two positions formerly funded with Federal funds, $4,000 for supplies, $4,000 for inflationary increases in communications cost, $9,000 for printing and $5,000 for office equipment. Also approved as requested is a transfer out of $44,000 and one position to the Office of Emergency Preparedness and a base reduction of one position.

The Office is responsible for the enforcement of the D.C. Human Rights Act and other human rights laws and regulations.

OFFICE ON LATINO AFFAIRS

A total of $1,911,000 and seven positions are recommended for fiscal year 1987, an increase of $1,526,000 above the fiscal year 1986 level. The Committee has approved increases of $13,000 for fiscal year 1987 pay adjustments, $4,000 for within-grade requirements, $129,000 and five temporary positions to conduct new initiatives and expand existing programs, $12,000 for office supplies, $6,000 for additional telephone service, $20,000 for the establishment of a Latino data bank, $20,000 for a public education program and $3,000 for staff training. Also recommended are increases of $50,000 for community support service programs, $25,000 for contractual services, $25,000 for office furniture and equipment, and $1,219,000 to create a mechanism for District agencies to meet the specialized needs of Latino residents.

This Office is responsible for providing a full range of health, education, employment and social services to the Spanish-speaking residents of the District of Columbia.

COMMISSION FOR WOMEN

The Committee recommends the full budget request of $204,000 and six positions for fiscal year 1987, an increase of $13,000 and two positions above the 1986 level. The Committee has approved increases of $7,000 for fiscal year 1987 pay adjustments, $3,000 for within-grade requirements, conversion of two positions from term full-time to continuing full-time and $3,000 for supplies, communications and equipment.

The Commission conducts studies of socio-economic issues that affect women and their families, such as homeless women, families in poverty, and women ex-offenders. The Commission also comments on procedures and activities that influence the ability of women to manage in the work place or in the home.

DISTRICT OF COLUMBIA ENERGY OFFICE

The Committee recommends the appropriation of $3,238,000 and ten positions for fiscal year 1987, an increase of $26,000 above the 1986 level. The Committee's allowance includes increases of $14,000 for fiscal year 1987 pay adjustments, $5,000 for within-grade requirements, $64,000 and three temporary full-time positions to provide assistance in the Complementary Energy Assistance Program, and $2,000 for inflationary increases in communications. The Committee's recommendations also reflect a base reduction of $59,000 for nonrecurring items funded in fiscal year 1986.

PUBLIC WORKS

A total of $204,748,000 for fiscal year 1987 is recommended in the bill for activities funded through this appropriation. The amount recommended reflects a net increase of $11,835,000 above the 1987 adjusted base.

A summary comparing the Committee's recommendations with the estimates by department and activity follows:

PUBLIC WORKS

Activity	1986 adjusted (1987 base)	Budget estimate 1987	Recommended in bill	Bill compared with—	
				1986 adjusted (1987 base)	1987 estimate
Public Works	$92,327,000	$102,012,000	$102,012,000	$9,685,000	
Transmit Commission	86,000	86,000	86,000		
Transit Authority	96,500,000	98,500,000	98,500,000	2,000,000	
School Transit Subsidy	4,000,000	4,150,000	4,150,000	150,000	
Total, Public Works	192,913,000	204,748,000	204,748,000	11,835,000	

DEPARTMENT OF PUBLIC WORKS

The committee recommends the appropriation of $102,012,000 and 1,901 positions for fiscal year 1987, an increase of $8,861,000 and six positions above the 1986 level.

Fiscal Year 1987 pay adjustment and within-grade requirements.—The Committee recommends $1,993,000 for the Depart-

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ment's fiscal year 1987 pay adjustments and $240,000 for within-grade requirements.

Annualization.—The Committee recommends increases of $17,000 to annualize three positions in the Public Maintenance Administration and $125,000 for 24 positions in the Transportation Systems Administration.

Office of the Director.—The Committee recommends increases of $29,000 for office supplies, travel, membership fees, subscriptions, registration fees, printing, and equipment purchase and maintenance.

Public Space Maintenance Administration.—The Committee recommends increases of $75,000 for electricity for its new headquarters, $45,000 to refurbish streets and plat maps, $24,000 for two carryall vehicles, $848,000 for sidewalk maintenance, $272,000 and six temporary positions for bridge maintenance, $1,916,000 and seven temporary positions for additional crews to respond to tree trimming requests by citizens for contractual tree trimming, removal and planting, $277,000 and four temporary positions for the inmate work release program, $1,495,000 and 59 temporary positions for street cleaning in the District's central core and $204,000 to maintain compliance with the air quality consent decree.

Trash collection.—The Committee has retained language carried in the bill for several years prohibiting the collection of trash from apartment houses with four or more apartments or from any building or connected group of buildings operating as a rooming or boarding house as defined in the housing regulations of the District. The Committee requests that the District review its trash collection policy to determine whether it is equitable to all homeowners.

Transportation Systems Administration.—The Committee recommends increases of $55,000 to convert three positions from temporary to permanent status, $209,000 for additional overtime, $6,000 for equipment rental, $19,000 to convert one position from temporary full-time to continuing full-time, $39,000 and two temporary positions for the Hackers Appeal Board, two electrical engineering technicians to be funded by redirection of funds from contractual services, $14,000 and one temporary position to prepare data for input into the management reporting systems, $63,000 for sign materials for the Sign Shop, $62,000 for sign installation materials, $72,000 for three-year life warranted lamps for the Mall Tunnel, and $20,000 for a new lighting system at the Virginia Avenue-New Hampshire Avenue underpass.

The Committee has also recommended increases of $10,000 for maintenance supplies for L'Enfant Plaza street lighting, $20,000 for open-end agreements for motor repairs, $90,000 for a large lift truck to service lighting in the Air Rights Tunnel, $70,000 for Sign Shop equipment, $18,000 for three small paint machines, $10,000 to provide portable flashing arrow boards, $16,000 for repairs to damaged traffic signal conduit, $43,000 and seven temporary full-time positions for the increase in the volume of hearings that will be generated by assumption of appeals hearings resulting from implementation of the hackers drivers record point system as mandated by the Hacker License Amendments Act of 1984, $197,000 and 14 temporary full-time positions to oversee the District's vehicle in-

spection activities, to provide supervision to the license plate assignment, record input, and license plate issuance activities, to accommodate the increase in the volume of new titles and registration transactions, $38,000 for updating street markings, $535,000 and nine temporary positions to effectively patrol the Residential Parking Permit blocks due to the proposed extended hours, $365,000 and seven temporary positions to conduct more effective towing enforcement, $3,000 for radio maintenance, $35,000 for 100 vehicle immobilization devices, and $18,000 for maintenance of parking meters.

Design, Engineering and Construction Administration.—The Committee recommends increases of $3,000 for out-of-city travel and advertising, $6,000 for book binding and rebinding and plat filing cabinets, $55,000 for computers and $34,000 for survey equipment, word processors and microfilm readers.

Also approved is a base reduction of $824,000 for nonrecurring items funded in fiscal year 1986.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee recommends the appropriation of $86,000 as the District's share of the Commission's operating expenses for fiscal year 1987. This allowance is $4,000 below the 1986 level.

The Commission administers and carries out the delegated powers of the Washington Metropolitan Area Transit Regulation Compact. The compact confers upon the Commission jurisdiction over the regulation and improvement of specified transportation within the metropolitan area.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The bill includes $98,500,000 for the District's share of the operating expenses and debt service for Metrorail and Metrobus operations in fiscal year 1987. This allowance reflects an increase of $2,000,000 above the 1986 level.

The Authority is responsible for operating an integrated passenger-carrying bus and rapid rail transportation system within the Washington metropolitan area.

SCHOOL TRANSIT SUBSIDY

The Committee recommends $4,150,000 for fiscal year 1987, an increase of $150,000 above the 1986 level. This program provides a subsidy for reduced fare transportation of school children who use metrobus or metrorail for educationally related transportation. The student contribution towards the fare is indexed at one-third of the regular adult peak-hour fare rounded down to the nearest nickel.

WASHINGTON CONVENTION CENTER FUND

The Committee recommends $6,261,000 for fiscal year 1987 as the general fund contribution to the Washington Convention Center. The Center's total budget of $10,607,000 consists of $4,346,000 from operating revenues and $6,261,000 from the general fund.

Oversight of the 800,000 square foot center located downtown is provided by a five-member board with an appointed general man-

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ager responsible for day-to-day operations. Officials estimate that delegates attending events at the Center will spend $152 million in fiscal year 1987 and the direct tax impact on the general fund is estimated at more than $12.3 million.

Repayment of Loans and Interest

The Committee recommends approval of the budget request of $204,514,000 for fiscal year 1987. This allowance is $6,105,000 above the 1986 appropriation. The Committee's allowance consists of $201,401,000 for repayment of loans and interest on the District's long-term borrowings to finance capital construction projects; $548,000 for amortization of private hospital construction grants and $2,565,000 for amortization of Saint Elizabeths Hospital construction costs.

Repayment of General Fund Deficit

The bill includes $20,000,000 to be applied toward reducing the District's accumulated general fund deficit of $244,934,000 as of September 30, 1985. The amount recommended by the Committee consists of $8,675,000 in the District's budget request plus an additional $11,325,000 which is to be identified by the Mayor and made available through reductions in amounts included in the bill and/or from additional revenues.

Since fiscal year 1980, the city's accumulated deficit of $387.5 million has been reduced by $142.6 million or more than one-third. The Committee does not believe the deficit problem should be resolved by selling bonds. This would create a long-term liability and saddle District taxpayers with additional interest costs each year. Those interest costs could very well exceed the amount the Committee has asked the City to set aside each year for deficit reduction purposes, and would in all probability have to be paid over a much longer period of time. The District's operating budget has gone from $1,426,093,000 in fiscal year 1980 to $2,624,197,000 in fiscal year 1987, an increase of $1,198,104,000 or 84 percent. However, the amount set aside to reduce the deficit has not had the benefit of that same rate of increase.

Accordingly, the Committee is adhering to its plan as stated in last year's report (House Report No. 99-223, p. 51) and recommending the standard reduction of $20 million to be used exclusively for the reduction of the District's accumulated general fund deficit in fiscal year 1987.

The Committee notes the possibility that a reduction in the District's $425,000,000 Federal payment for fiscal year 1987 may be required under the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177, approved December 12, 1985). In light of this possibility, the Committee is recommending bill language which prohibits the District from reducing the $20,000,000 set aside for repaying the general fund deficit by a percentage rate larger than that by which the Federal payment is reduced.

The following table provides a chronology of the reductions that have been made in the District's accumulated general fund deficit since fiscal year 1980:

GENERAL FUND ACCUMULATED DEFICIT

Fiscal year ending	Noncash	Cash	Total
Sept. 30, 1980	$203,509,000	[1] $184,000,000	$387,509,000
Reduction	(14,001,000)	−92,000,000	[2] −77,999,000
Sept. 30, 1981	217,510,000	92,000,000	309,510,000
Reduction		−13,061,000	−13,061,000
Sept. 30, 1982	217,510,000	78,939,000	296,449,000
Reduction		[3] −17,038,000	[3] −17,038,000
Sept. 30, 1983	217,510,000	61,901,000	279,411,000
Adjustment (internal services fund deficit)	+7,909,000		+7,909,000
Reduction		[4] −17,460,000	[4] −17,460,000
Sept. 30, 1984	225,419,000	44,441,000	269,860,000
Reduction		[5] −24,926,000	[5] −24,926,000
Sept. 30, 1985	225,419,000	19,515,000	244,934,000
Reduction	−485,000	−19,515,000	−20,000,000
Sept. 30, 1986 (est.)	224,934,000		224,934,000
Reduction	−20,000,000		−20,000,000
Sept. 30, 1987 (est.)	204,934,000		204,934,000

[1] Amount District government had planned to borrow at the end of FY 1980. See p. 1032, part 2, of FY 1984 D.C. Hearings.
[2] Includes $51,400,000 in additional revenues, $9,699,000 reclassification of non-accrual employee annual leave, $6,400,000 in expenditure reductions, and $10,500,000 in accounting adjustments.
[3] Budgeted at $20 million.
[4] Budgeted at $15 million.
[5] Budgeted at $20.1 million.

Short-Term Borrowings

The Committee recommends approval of $3,750,000 for interest on short-term borrowings. These funds will be used to pay interest costs as well as expenses incurred in issuing short-term revenue anticipation notes which will allow the District government to meet its seasonal cash flow financing needs.

CAPITAL OUTLAY

The total request of $365,401,000 is recommended for the city's fiscal year 1987 capital improvements program and includes $10,298,000 to be financed from current operating revenues. The allowance of $365,401,000 includes $310,551,000 and 109 projects to be funded from the general fund and $54,850,000 and ten projects from the water and sewer enterprise fund.

In an effort to improve the maintenance of school buildings, the Committee has earmarked funds and included bill language to authorize the Board of Education to contract directly for their pay-as-you-go projects, for roof replacements and for school safety and building improvements.

The Committee has also approved bill language for pay-as-you-go projects for the Department of Housing and Community Development and the Department of Human Services.

A brief explanation of the Committee's recommendations for projects financed from the general fund is provided starting below. Projects financed by the water and sewer enterprise fund are described under the water and sewer enterprise fund on pages 68 and 69 of this report. The following tabulation summarizes the amounts requested and recommended by general categories:

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CAPITAL IMPROVEMENTS PROGRAM

Activity	Estimate	Recommended	Increase/decrease
Public building construction:			
Department of Administrative Services	$1,000,000	$1,000,000	
Department of Housing and Community Development	47,233,000	47,233,000	
Office of Business and Economic Development	20,000,000	20,000,000	
Metropolitan Police Department	400,000	400,000	
Fire Department	6,475,000	6,475,000	
Courts	3,791,000	3,791,000	
Department of Corrections	15,165,000	15,165,000	
Public Schools	69,923,000	69,923,000	
University of the District of Columbia	4,781,000	4,781,000	
Public Library	821,000	821,000	
Commission on Arts and Humanities	750,000	750,000	
Department of Human Services	29,691,000	29,691,000	
Department of Recreation	21,745,000	21,745,000	
Office of Aging	1,873,000	1,873,000	
D.C. General Hospital	325,000	325,000	
Department of Public Works (Governmental)	15,715,000	15,715,000	
Total, public building construction	239,688,000	239,688,000	
Department of Public Works (transportation)	45,533,000	45,533,000	
Department of Public Works (environmental)	13,330,000	13,330,000	
Washington Metropolitan Area Transit Authority	12,000,000	12,000,000	
Total, general fund	310,551,000	310,551,000	
Water and sewer enterprise fund:			
Department of Public Works (utility)	54,250,000	54,250,000	
Washington Aqueduct	600,000	600,000	
Total water and sewer enterprise fund	54,850,000	54,850,000	
Total, capital outlay	365,401,000	365,401,000	

Public Building Construction

Department of Administrative Services.—The committee recommends approval of $1,000,000 for energy conservation improvements in various District-owned buildings.

Department of Housing and Community Development.—The Committee recommends approval of the $3,308,000 requested to renovate and add to the department-owned warehouse, $3,000,000 for the vacant unit repair program, $300,000 to renovate the headquarters facility to meet health and safety standards, $2,000,000 to test for asbestos in public housing developments and remove any asbestos that is found, $500,000 to upgrade extremely old and dangerous electrical systems, $500,000 to initiate a program to control soil erosion and drainage at public housing developments and $19,700,000 to provide comprehensive modernization for the Arthur Capper public housing project. Also recommended by the Committee are $7,200,000 to improve public housing, $5,000,000 to acquire sites to be used for housing development, $975,000 to provide comprehensive modernization to Greenleaf Gardens, $2,750,000 to modernize the interior and exterior of Eastgate Gardens and $2,000,000 to renovate and repair public housing facilities.

Office of Business and Economic Development.—The bill includes $8,500,000 for revitalization of neighborhood areas, $5,000,000 for the commercial center construction assistance project, $3,000,000 for the employment center construction assistance project,

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$1,050,000 to provide capital improvements which support uses of District of Columbia Credit Assistance Programs, $1,700,000 for a District-wide Arts Inducement Project, and $750,000 for preparation of a business incubator facility to serve start-up District businesses as directed in D.C. Law 6-71.

Metropolitan Police Department.—The Committee recommends approval of $400,000 to restore the outdoor range for firearms training on Blue Plains Drive in southwest Washington.

Fire Department.—The requested appropriation of $1,625,000 to purchase new fire apparatus, $1,399,000 to perform capital improvements at various Fire Department sites and $3,451,000 to replace Engine Company No. 26 at 1340 Rhode Island Avenue, NE have been approved.

Courts.—The Committee has approved the requests of $2,340,000 for chambers for new appellate judges and staff, $53,000 to convert public space to office space, $253,000 to convert subterranean space adjoining the courthouse into usable space, and $1,145,000 to replace all exterior windows and doors in Buildings A, B, and D at Judiciary Square.

Department of Corrections.—The Committee recommends approval of $15,165,000 for nine projects. Included in the allowance is $245,000 for tower renovations at Lorton, $639,000 for mechanical/electrical improvements at Lorton, $539,000 for culinary unit improvements at Lorton, $9,300,000 for general improvements at Lorton, $763,000 for additional warehouse space at Lorton, and $599,000 to upgrade the vehicle shop at Lorton. Also recommended by the Committee are $747,000 to upgrade the interior lighting in residential areas at Lorton, $1,030,000 to expand the security space of the Detention Facility, and $1,303,000 to upgrade the perimeter lighting in residential areas of Youth Center II.

In addition to the amounts included in this bill, $20,000,000 was appropriated in the fiscal year 1986 bill to become available in fiscal year 1987 for construction of a prison in the District. Certain requirements, which are set forth in the District of Columbia Appropriation Act for 1986 (H.R. 3067), as enacted by reference in section 101(c) of Public Law 99-190, must be met by District officials before the funds are made available.

Public Schools.—Funds totaling $69,923,000 for 14 projects are recommended. Included in this allowance are $7,736,000 to replace roofs at 34 schools, $6,500,000 to replace boilers at seven schools, $8,503,000 to replace windows at 49 schools, $2,220,000 for door replacements at 28 schools, $5,891,000 for electrical modernizations at eight schools, and $1,809,000 for room conversions at ten schools. Also recommended by the Committee are $10,000,000 for asbestos abatement in 73 schools and six administrative and warehouse facilities, $1,942,000 for air conditioning replacement at ten schools, $9,231,000 to complete the renovation of Coolidge High School, $171,000 for barrier free architectural improvements at five schools, $1,600,000 for soil erosion control at six schools, $2,838,000 for general improvements, $3,482,000 for school safety and building improvements and $8,000,000 for preventive maintenance improvements and emergency repairs at various schools.

Language is included in the bill authorizing the Board of Education to enter into contracts directly for three of the fourteen

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projects involving $8,000,000 for pay-as-you-go capital projects, $7,736,000 for roof replacements, and $3,482,000 for school safety and building improvements.

University of the District of Columbia.—The Committee recommends approval of $4,781,000 for four projects. Included in this allowance are $2,800,000 for the complete renovation of the Mather Building, $241,000 for the design of modifications to remove all architectural barriers to the handicapped, $875,000 to update the Delta 1000 energy-management system and $865,000 to construct an underground irrigation system and a running track on the Van Ness Campus athletic field, as well as a 100 car surface parking facility immediately adjacent to the athletic field.

Public Library.—The Committee recommends approval of $821,000 for the construction of the Shepherd Park Branch Library.

Commission on the Arts and Humanities.—The Committee recommends approval of $750,000 for a Public Arts Fund to finance the creation, installation, and maintenance of visual art in public places.

Department of Human Services.—Funds totaling $29,691,000 for eight projects have been approved. Included in the Committee's allowance are $3,600,000 for major facility renovations at the J.B. Johnson Nursing Center, $913,000 for handicapped code compliance, $1,280,000 for general renovations at D.C. Village, $1,100,000 for mechanical and electrical renovations at D.C. Village, $1,111,000 for District-wide plumbing renovations, $4,187,000 for general renovations to the Oak Hill Youth Center, $3,500,000 to provide a new steam plant at Saint Elizabeths Hospital and $14,000,000 for general renovations at Saint Elizabeths Hospital.

Department of Recreation.—The Committee recommends $21,745,000 for 14 projects as follows: $700,000 for partial renovations of recreation grounds and buildings where a complete renovation of a center is not necessary or cannot be scheduled within four or five years, $755,000 to renovate the Fort Stanton Recreation Center, $815,000 to renovate the Deanwood Recreation Center, $525,000 to rehabilitate the Stead Recreation Center, $6,400,000 for the development of the resident camp facilities at Scotland and Highland Beach, Maryland and $500,000 to place a permanent covering over four of the eight tennis courts at the Banneker Community Center. The Committee has also approved $1,500,000 to construct a water slide, a diving pool and a wading pool at the site of East Potomac Swimming Pool, $800,000 for the construction of a neighborhood recreation center at Knox Hill Village, $350,000 to install an elevator at the Chevy Chase Community Center, $400,000 for the renovation of portions of six recreation centers for use as day-care centers, $400,000 for an addition to the field house at the Kalorama Recreation Center to accommodate additional recreation and community activities for the Adams Morgan neighborhood, $600,000 to renovate and replace outdoor lighting at various recreation centers, $6,000,000 for a performing arts center to be located in Ward 7, and $2,000,000 for the construction of an Amphitheater in Oxon Run Park.

Office on Aging.—The Committee recommends approval of $973,000 to develop and construct a multi-purpose senior center to be located in the H Street, N.E., corridor of Ward 6 and $900,000 to

develop and contruct a multi-purpose senior center to be located in the area west of and adjacent to Rock Creek Park.

D.C. General Hospital.—The Committee recommends $325,000 to remove polychlorinated biphenyls (PCB) from hospital transformers.

Department of Public Works (Governmental Facilities). The Committee recommends $15,715,000 for eight projects. Included in this allowance are $1,250,000 for electrical modernization for various locations, $713,000 for major roof replacements at various locations, $2,500,000 for emergency mechanical, electrical, and structure renovation projects, $2,050,000 for public works support facilities, $2,538,000 for heating, ventilitation and air conditioning systems replacement, $1,164,000 for the elevator rehabilitation project, $500,000 for facility modifications that eliminate barriers to access by handicapped persons, and $5,000,000 for asbestos abatement.

Department of Public Works (Transportation)

The Committee recommends approval of $45,533,000 for 15 projects requested by the department which expects to receive $63,282,000 in Federal grants for a total budget request of $108,815,000. Included in the allowance are $8,404,000 to complete the construction of Fort Lincoln Drive and to construct Joshua Barney Drive, $470,000 to support the District' share of the Environmental Hazards Elimination project, $500,000 to install an 800 MHZ trunked two-way radio system, $1,000,000 to support the District's share for the Highway Aid Matching fund, $1,650,000 for the Emergency Communication Cable replacement project, $400,000 to support the District's share of the Downtown Street Improvement project, and $2,000,000 for the local street improvement project. The Committee also recommends approval of $350,000 to support the District's share of the traffic safety improvement project, $6,111,000 to support the District's share in new authority for the bridge replacement and rehabilitation project, $13,533,000 for resurfacing streets and highways, $350,000 to support the District's share of the cost of the Neighborhood Area Street Improvement project, $500,000 for the roadside improvement project, $2,760,000 for the roadway upgrading project, $7,005,000 for roadway reconstruction, and $500,000 for public space site improvements.

Department of Public Works (Environmental Facilities)

The Committee recommends approval of $13,330,000 for four projects as follows: $500,000 to complete a predesign plan that will examine alternatives for developing a waste-to-energy facility and determine the contracting arrangement for the facility that is most advantageous to the District, $630,000 for the relief of flooding and drainage complaints, $5,600,000 for the Capitol Hill relief sewer, and $6,600,000 to construct stormwater drainage facilities in the downtown area.

Washington Metropolitan Area Transit Authority

The Committee recommends $12,000,000 for the District's rail construction contribution.

Summary of Capital Improvements Program Recommendations by Project

The following tabulation sets forth by project the District's capital improvements program as recommended in the bill:

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT

Project title	1987 estimate	Recommended for 1987
PUBLIC BUILDING CONSTRUCTION		
Department of Administrative Services: Energy conservation improvements, various sites	$1,000,000	$1,000,000
Department of Housing and Community Development:		
Warehouse renovation, 59 M Street, NE	3,308,000	3,308,000
Land acquisition: Housing development, District-wide	5,000,000	5,000,000
General improvements	7,200,000	7,200,000
Vacant unit repair program, District-wide	3,000,000	3,000,000
Architectural barrier removal, 1133 North Capital Street, NE	300,000	300,000
Asbestos testing and removal, District-wide	2,000,000	2,000,000
Electrical modification program, District-wide	500,000	500,000
Soil erosion control, District-wide	500,000	500,000
Arthur Capper, 2d and 5th Streets, and Virginia Avenue, SE	19,700,000	19,700,000
East Gate Gardens, 50th, 51st, E, F, and G Streets, Drake Place, SE	2,750,000	2,750,000
Greenleaf Gardens, 201 N Street, SW	975,000	975,000
Repairs and renovations to public housing facilities	2,000,000	2,000,000
Total, Department of Housing and Community Development	47,233,000	47,233,000
Office of Business and Economic Development:		
Priority neighborhood revitalization, District-wide	8,500,000	8,500,000
Commercial center construction assistance, District-wide	5,000,000	5,000,000
Employment center construction assistance, District-wide	3,000,000	3,000,000
Business credit assistance improvements, District-wide	1,050,000	1,050,000
Arts inducement project, District-wide	1,700,000	1,700,000
Incubator facility to serve startup District businesses as directed in D.C. Law 6-71	750,000	750,000
Total, Office of Business and Economic Development	20,000,000	20,000,000
Metropolitan Police Department: Outdoor range, 4665 Blue Plains Drive, SW	400,000	400,000
Fire Department:		
Fire apparatus replacement to specific companies	1,625,000	1,625,000
Permanent improvement, various fire department sites	1,399,000	1,399,000
Engine Company No. 26 replacement, 2200 block Rhode Island Avenue, NE	3,451,000	3,451,000
Total, Fire Department	6,475,000	6,475,000
District of Columbia Courts:		
Chambers for New Appellate Judges and Staff, D.C. Courthouse, 500 Indiana Avenue, NW	2,340,000	2,340,000
Replacement of all exterior windows and doors, Buildings A, B, and D, Judiciary Square	1,145,000	1,145,000
Conversion of unusable space, D.C. Courthouse, 500 Indiana Avenue, NW	253,000	253,000
Conversion of public space, D.C. Courthouse, 500 Indiana Avenue, NW	53,000	53,000
Total, District of Columbia Courts	3,791,000	3,791,000
Department of Corrections:		
Tower renovations, Lorton, VA	245,000	245,000
Property warehouse, Lorton, VA	763,000	763,000
Space renovations, 1901 D Street, SE	1,030,000	1,030,000
Resident lighting, Lorton, VA	747,000	747,000
Perimeter lighting, Lorton, VA	1,303,000	1,303,000
Vehicle shop upgrade, Lorton, VA	599,000	599,000
General improvements, Lorton, VA	9,300,000	9,300,000

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SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1987 estimate	Recommended for 1987
Mechanical/electrical improvements, Lorton, VA	639,000	639,000
Culinary unit improvements	539,000	539,000
Total, Department of Corrections	15,165,000	15,165,000
Public schools:		
Roof replacements, various schools	7,736,000	7,736,000
Boiler replacements, various schools	6,500,000	6,500,000
Window replacements, various schools	8,503,000	8,503,000
Door replacements, various schools	2,220,000	2,220,000
Electrical modernization, various schools	5,891,000	5,891,000
Room conversions, various schools	1,809,000	1,809,000
Asbestos abatement, various schools	10,000,000	10,000,000
Air-conditioning replacements, various schools	1,942,000	1,942,000
Coolidge High School modernization, 5th and Tuckerman Streets, NW	9,231,000	9,231,000
Architectural barrier removal, various schools	171,000	171,000
Erosion control, various schools	1,600,000	1,600,000
General improvements, various schools	2,838,000	2,838,000
School safety and building improvements	3,482,000	3,482,000
Maintenance improvements, small capital, pay-as-you-go	8,000,000	8,000,000
Total, public schools	69,923,000	69,923,000
University of the District of Columbia:		
Mather Building, 916–918 G Street, NW	2,800,000	2,800,000
Delta 1000 equipment, 4200 Connecticut Avenue, NW	875,000	875,000
Architectural barrier removal, various locations	241,000	241,000
Athletic field improvements, 4200 Connecticut Avenue, NW	865,000	865,000
Total, University of the District of Columbia	4,781,000	4,781,000
Public Library: Shepherd Park Branch Library, 7400 Block of Georgia Avenue, NW	821,000	821,000
Commission on the Arts and Humanities: Public Arts Fund	750,000	750,000
Department of Human Services:		
J.B. Johnson Nursing Home renovations, 901 First Street, NW	3,600,000	3,600,000
Handicapped code compliance, architectural barrier removal, District-wide	913,000	913,000
General renovations, No. 2 D.C. Village Lane, SW	1,280,000	1,280,000
Mechanical/electrical renovations, D.C. Village, No. 2 D.C. Village Lane, SW	1,100,000	1,100,000
Plumbing renovations, District-wide	1,111,000	1,111,000
Oak Hill general renovations, Laurel, MD	4,187,000	4,187,000
St. Elizabeths Powerplant	3,500,000	3,500,000
St. Elizabeths general improvements	14,000,000	14,000,000
Total, Department of Human Services	29,691,000	29,691,000
Department of Recreation:		
General improvements, various locations	700,000	700,000
Resident camps renovations, various locations	6,400,000	6,400,000
Deanwood Recreation Center rehabilitation, 49th Street and Nash Road, NE	815,000	815,000
Fort Stanton Recreation Center rehabilitation, 17th and Erie Streets, SE	755,000	755,000
Stead Recreation Center rehabilitation, 1625 P Street, NW	525,000	525,000
Banneker tennis courts enclosure, 2500 Georgia Avenue, NW	500,000	500,000
East Potomac Park pool improvements, East Potomac Park, SE	1,500,000	1,500,000
Know Hill Village Recreation Center, Hartford Street and Alabama Avenue, SE	800,000	800,000
Elevator installation, Chevy Chase Community Center	350,000	350,000
Day care center renovations, six recreation centers	400,000	400,000
Kalorama Recreation Center, addition to the fieldhouse	400,000	400,000
Outdoor lighting improvements, recreation fields and courts	600,000	600,000
Cultural and Performing Arts Center, Ward 7	6,000,000	6,000,000
Oxon Run Amphitheater, Cultural and Performing Arts Center, Ward 8	2,000,000	2,000,000
Total, Department of Recreation	21,745,000	21,745,000

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SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1987 estimate	Recommended for 1987
Office on Aging:		
H Street Senior Center	973,000	973,000
Rock Creek Senior Center	900,000	900,000
Total, Office on Aging	1,873,000	1,873,000
D.C. General Hospital: Retrofill PCB transformers, 19th and Massachusetts Avenue, SE	325,000	325,000
Department of Public Works (governmental facilities):		
Electrical modernization, various locations	1,250,000	1,250,000
Major roof replacements, various locations	713,000	713,000
Emergency mechanical, electrical, and structural renovations; various locations	2,500,000	2,500,000
Public works support facilities, various locations	2,050,000	2,050,000
Replacement of heating, ventilation, and air-conditioning systems	2,538,000	2,538,000
Elevator rehabilitation, various locations	1,164,000	1,164,000
Architectural barrier modifications, various locations	500,000	500,000
Asbestos abatement, various locations	5,000,000	5,000,000
Total, Department of Public Works (governmental facilities)	15,715,000	15,715,000
Total, public building construction	239,688,000	239,688,000
Department of Public Works (transportation facilities):		
Bridge replacement and rehabilitation, District-wide	6,111,000	6,111,000
Resurfacing streets and highways, District-wide	13,533,000	13,533,000
Roadway reconstruction, District-wide	7,005,000	7,005,000
Roadway upgrading, District-wide	2,760,000	2,760,000
Local street improvements, District-wide	2,000,000	2,000,000
Emergency communication cable replacement, District-wide	1,650,000	1,650,000
Traffic safety improvements, District-wide	350,000	350,000
Two-way mobile radio system, District-wide	500,000	500,000
Highway aid matching fund, District-wide	1,000,000	1,000,000
Roadside improvements, District-wide	500,000	500,000
Environmental hazard elimination, various locations	470,000	470,000
Downtown street improvements, downtown urban renewal area	400,000	400,000
Neighborhood area street improvements, various locations	350,000	350,000
Public space site improvements, District-wide	500,000	500,000
Fort Lincoln Street improvements, Fort Lincoln	8,404,000	8,404,000
Total, Department of Public Works (transportation facilities)	45,533,000	45,533,000
Department of Public Works (environmental facilities):		
Solid Waste Reduction Center design plan, 3200 Benning Road, NE	500,000	500,000
Relief of flooding and drainage complaints, District-wide	630,000	630,000
Major stormwater relief facilities, downtown: From 15th and F Streets, NW to Potomac River	6,600,000	6,600,000
Capital Hill relief sewer, Sixth Street, NE and SE	5,600,000	5,600,000
Total, Department of Public Works (environmental facilities)	13,330,000	13,330,000
Washington Metropolitan Area Transit Authority: Metrorail	12,000,000	12,000,000
Total, general fund	310,551,000	310,551,000
Water and Sewer Enterprise Fund:		
Department of Public Works (Utility Administration):		
Georgetown West relief sewer, Georgetown, west of Wisconsin Avenue	1,700,000	1,700,000
Blue Plains water quality improvements, 5000 Overlook Avenue, SW	38,430,000	38,430,000
Replacement and extension of sanitary sewers, District-wide	4,000,000	4,000,000
Replacement and extension of watermains, District-wide	2,500,000	2,500,000
Trunk and secondary watermains, various location	4,300,000	4,300,000
Rehabilitation of main sewage pumping station, First and O Streets, SE	1,500,000	1,500,000
Standby power facilities (Fort Reno), Fort Drive and Chesapeake Street, NW	1,050,000	1,050,000

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SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1987 estimate	Recommended for 1987
New instrumentation: Anacostia and Bryant Street Pumping Stations, 1801 Minnesota Avenue, NE and 300 Bryant Street, NW	770,000	770,000
Total, Department of Public Works (Utility Administration)	54,250,000	54,250,000
Washington Aqueduct:		
Renovate Dalecarlia filter building, and modify chemical storage facilities, 5900 MacArthur Blvd., NW	300,000	300,000
Dalecarlia Pumping Station pumps, motors, and appurtenances, 5900 MacArthur Blvd., NW	300,000	300,000
Total, Washington Aqueduct	600,000	600,000
Total, Water and Sewer Enterprise Fund	54,850,000	54,850,000
Total, capital outlay	365,401,000	365,401,000

ENTERPRISE FUNDS

The Committee recommends a total of $182,584,000 for the activities funded through these appropriations. This allowance is $22,252,000 above the 1987 adjusted base.

The following table summarizes by department and agency the amounts recommended in the bill compared with adjusted appropriations for fiscal year 1986 and budget estimates fiscal year 1987.

ENTERPRISE FUNDS

Activity	1986 adjusted (1987 base)	Budget estimate 1987	Recommended in bill	Bill compared with—	
				1986 adjusted (1987 base)	1987 estimate
Water and sewer enterprise fund:					
Utility Administration	$141,027,000	$160,647,000	$160,647,000	$19,620,000	
Washington Aqueduct	14,904,000	16,229,000	16,229,000	1,325,000	
Total, water and sewer	155,931,00	176,876,000	176,876,000	20,945,000	
Lottery and charitable games	4,151,000	5,458,000	5,458,000	1,307,000	
Cable television	250,000	250,000	250,000		
Total, enterprise funds	160,332,000	182,584,000	182,584,000	22,252,000	

Department of Public Works (Water and Sewer Utility Administration)

The bill includes $160,647,000 and 1,288 positions in operating expenses from the water and sewer fund for the Department of Public Works—Utility Administration. This allowance reflects an increase of $12,564,000 and 15 positions above the 1986 level.

Fiscal year 1987 pay adjustment and within-grade requirements.—The Committee recommends $1,581,000 for fiscal year 1987 pay adjustments and $140,000 for within-grade requirements.

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Annualization.—The Committee recommends $880,000 for annualization of positions allowed in fiscal year 1986.

Office of the Administrator.—The Committee recommends increases of $59,000 for training funds and $13,000 and three temporary positions to establish a Water Bill Special Investigation and Appeal Unit to handle water bill complaints and problems that cannot be resolved in the Bureau of Water Measurement and Billing.

Office of the Controller.—The Committee recommends increases of $93,000 for audit services and $6,000 for office supplies and travel.

Office of Administrative Services.—The Committee recommends increases of $19,000 for motor vehicle operators grade reclassification and $187,000 for additional equipment required to meet heavy workload and storage demands.

Utility Design and Engineering.—The Committee recommends increases of $65,000 and four positions for map maintenance, $47,000 and three positions for the review and approval of water and sewer infrastructure plans, and $23,000 and one position to assist in the preparation of capital and operating budgets for the Office of Engineering Services.

Utility Construction Management.—The Committee recommends increases of $54,000 for equipment to service capital outlay and $140,000 and four positions for inspection of sewer and water infrastructures.

Water Pumping Division.—The Committee recommends increases of $17,000 for energy and $10,000 for data processing equipment.

Water Distribution Division.—The Committee recommends increases of $71,000 for equipment to service capital outlay and $215,000 and 13 temporary positions to provide for annual fire hydrant and biannual valve inspections.

Water Meter and Measurement Division.—The Committee recommends increases of $873,000 and two continuing full-time positions and 36 temporary full-time positions to complete the Meter Relocation Program and one Deputy Chief for the Meter and Measurement Program, $15,000 for travel and $25,000 for meter shop equipment.

Water Billing and Collection Division.—The Committee recommends increases of $675,000 for contractual services and $25,000 for the leak inspection program.

Sewage Pumping Division.—The Committee recommends increases of $158,000 for energy costs and Xerox equipment.

Inspection and Maintenance Division.—The Committee recommends increases of $25,000 for mobile equipment, $50,000 for refuse dumping and three temporary full-time laborers for a stream cleaning program.

Repair Division.—The Committee recommends increases of $390,000 for equipment to service capital outlay, $287,000 and seven temporary full-time positions for a building sewer repair program, $252,000 and seven temporary full-time positions for a main sewer repair program and $140,000 for the secondary sewer repair program.

Wastewater Treatment Division.—The Committee recommends increases of $605,000 for chemicals, $651,000 for energy, $108,000

for laboratory services, $125,000 for cleaning chemical/sludge systems and $69,000 for equipment.

Solids Processing Division.—The Committee recommends increases of $274,000 for energy and $97,000 for laboratory services and equipment.

Sludge Management Division.—The Committee recommends increases of $36,000 and one position to provide complete shift coverage, holidays, and leave for the sludge-weighing operation and $4,596,000 due to a change in billing procedures by the Washington Suburban Sanitary Commission for disposal of Blue Plains Sludge.

Electrical Maintenance Division.—The Committee recommends increases of $679,000 and 32 temporary full-time positions for preventive maintenance of high voltage switchgear and motor control center parts, $51,000 and four temporary full-time positions for a technical information center and a work coordination center, $250,000 for replacement of solids bearing fluid meters, $329,000 and five temporary positions for an improved maintenance program, $2,750,000 for disposal and replacement of transformers, and $200,000 for plant maintenance.

Mechanical Maintenance Division.—The Committee recommends increases of $50,000 and 32 temporary full-time positions for a preventive maintenance program, $51,000 and four temporary full-time positions for a technical information center and work coordination center, $95,000 and 15 temporary full-time positions for an improved maintenance program, and $200,000 for plant maintenance.

Debt Service.—The Committee recommends the requested increase of $1,769,000 for repayment of loans and interest to repay principal and interest costs on construction loans for water and sewer projects. The Committee has also approved base reductions of $7,055,000 as requested.

Capital Outlay.—The Committee recommends approval of the department's request of $54,250,000 for eight projects financed from the water and sewer enterprise fund. Included in the Committee's recommendations are $1,700,000 to relocate relief sewer lines in the Georgetown sewer district, $1,500,000 to initiate a systematic rehabilitation program for the Main Sewage Pumping Station, $38,430,000 for construction at the Blue Plains Wastewater Treatment Plant, $4,000,000 to replace or extend sanitary sewers, $4,300,000 for construction of secondary and trunk water mains to provide adequate water service consistent with current and projected demand and to reinforce weak points in the water distribution system, $1,050,000 to provide electric power reliability for the Fort Reno Water Pumping Station, $770,000 to replace old instrumentation at the Bryant Street and Anacostia water pumping stations and $2,500,000 to replace undersized and defective mains and hydrants to extend water service to newly developed sections.

Washington Aqueduct

The Committee recommends approval of the request for $16,229,000 and 275 positions for fiscal year 1987, an increase of $1,325,000 above the 1986 level. The Washington Aqueduct collects, purifies and pumps potable water for the District of Columbia, Ar-

lington County, and approximately 40 square miles of Fairfax County. The Committee's recommendation includes increases of $294,000 for fiscal year 1987 pay adjustments, $171,000 for within-grade requirements, $300,000 to meet the current cost of aluminum sulfate, $240,000 for electrical power, $9,000 for additional telephone and communication lines, $17,000 for support services provided by the Baltimore District Office, $144,000 for Regional Water Supply Agreements and $150,000 for maintenance of the distribution process control instrumentation system.

Capital Outlay.—The requested appropriation of $600,000 for two projects is approved and includes $300,000 for replacement or reconditioning of major pumps and motors at Dalecarlia Pumping Station and $300,000 to replace filter controls, pipes, and valves in the Dalecarlia Filter Building.

Lottery and Charitable Games Control Board

The Committee recommends approval of the request for $5,458,000 in non-Federal funds and 94 positions for fiscal year 1987 for the Lottery and Charitable Games Control Board. The Board is responsible for the investigation of license applicants, for inspecting licensed premises and enterprises, for public protection against fraud and deception, for regulating the conduct of charitable games, for conducting legalized lotteries and for generating revenues for the District of Columbia general fund.

Included in the Committee's allowance are increases of $99,000 for fiscal year 1987 pay adjustments, $24,000 for within-grade requirements, $134,000 for annualization of positions approved in fiscal year 1986, $148,000 for temporary employment, $40,000 for fringe benefits, $10,000 for supplies, $17,000 for electricity, $70,000 for telephone services, $500,000 for office space, $150,000 for office relocation and $115,000 for equipment rental.

Office of Cable Television

The Committee recommends $250,000 and four positions for this office which was established by D.C. Law 4-142, the Cable Television Communications Act of 1981. The office is responsible for the day-to-day oversight of the construction and operation of the District's cable system. Actual construction began on May 22, 1986 with first service to 10,000 homes scheduled for September 1986. All homes are scheduled to have cable service available within five years.

GENERAL PROVISIONS

Several general provisions are carried in the bill each year as the need warrants. Changes recommended or denied by the Committee are discussed in the paragraphs that follow:

The Committee has retained language in section 103 that requires District officials to obligate and expend the full amount appropriated for programs and activities of the Metropolitan Police Department and for repayment of the general fund deficit. The Committee expects District officials to comply fully with this language which requires the obligation and expenditure of all funds

included in the bill for the general fund deficit and the Police Department and prohibits any effort to reprogram or redirect the funds for other purposes, regardless of the circumstances.

The Committee recommends that language in section 106 of last year's appropriations bill which prohibits the installation of meters in taxicabs be deleted. A discussion of taximeters appears earlier in this report under "General Statement" on page 6.

The Committee has retained language in section 116 prohibiting the use of funds in the bill for publicity or propaganda purposes or implementation of any policy including boycott designed to support or defeat legislation pending before Congress or any State legislature.

The Committee has retained language in section 121 prohibiting the use of funds in the bill for implementation of a personnel lottery to hire police officers and fire fighters.

The Committee has not approved the request to delete section 123 which prohibits the use of Federal funds for a personal cook, chauffeur, or other personal servants for D.C. officers or employees.

The Committee has not approved the request to delete language in section 127 prohibiting the transportation of any output of the District's municipal waste system to any new landfill until the appropriate State agency has issued the required permits.

The Committee has approved the request to delete section 130 of last year's appropriations bill. Section 130 clarified the legal authority of the Public Service Commission to deregulate streetlighting and was approved as permanent legislation.

The Committee has approved the request to modify the provision to require the Mayor to send the revised FY 1987 revenue estimates to the Council 30 days after the end of the first quarter of FY 1987 instead of 60 days after the beginning of the fiscal year. The language in last year's bill appeared in section 133. The revised language is in section 130 of this year's bill.

The Committee has approved the revision of section 131 to extend until October 1, 1987 the District's authority to sell general obligation bonds through negotiations.

The Committee has approved the request to delete section 132 designating part of 15th Street, Southwest, between Independence Avenue and Maine Avenue as "Raoul Wallenberg Place". This language was made permanent law and is therefore no longer needed.

The Committee has approved the request to delete section 134 of last year's bill which limited the expenditure or obligation of contracted professional services under object class 408 to a level of $21,780,000.

The Committee has approved the deletion of section 136 of last year's bill which provided a waiver to certain District of Columbia acts authorizing the issuance, sale, and delivery of revenue bonds. This language related to fiscal year 1986 only.

PERSONAL PROPERTY TAX EXEMPTION

The Committee recommends amending the language carried in last year's bill under section 131 which exempted Members of Congress from personal property taxes on owned vehicles unless the Member represents the State or district levying the tax. The

amendment recommended by the Committee under section 129 of the accompanying bill would include leased vehicles in that exemption since some Members lease rather than own their vehicles. The amendment also clarifies the definition of personal property taxes.

As noted in last year's report, Members of Congress pay some form of tax on their automobiles in their home States, and to be subject to a tax by a jurisdiction where they are residing solely for the purpose of attending sessions of Congress results in double taxation. For example, in some States, the annual fee to register a motor vehicle is based on the value of the vehicle, so a personal property tax imposed by another State or jurisdiction would require the Member to pay an ad valorem tax on the same vehicle twice.

This exemption is similar to the income tax exemption for Members which was provided under Public Law 95-67, approved July 19, 1977, which was held constitutional in *United States* v. *State of Maryland*, 488 F.Supp. 347 (D.Md.1980). That decision relied in substantial measure on the Supreme Court's decision in *Dameron* v. *Brodhead*, 345 U.S. 322 (1953), where the Court upheld the power of Congress to prohibit application of a Colorado personal property tax to a member of the United States Air Force and Louisiana domiciliary, stationed at Lowry Air Force Base in Colorado.

DEFINITION OF PROGRAM, PROJECT, AND ACTIVITY

Should it become necessary during fiscal year 1987 to sequester new budget authority for Federal funds provided in the District of Columbia Appropriation Act, 1987, under the terms prescribed in the Balanced Budget and Emergency Deficit Control Act of 1985, Public Law 99-177, the term "program, project, and activity" shall be defined as any item specifically identified in written material set forth in enacted appropriations Acts and accompanying committee reports.

INFLATIONARY IMPACT STATEMENT

Clause 2(l)(4) of rule XI of the House of Representatives requires that each committee report accompanying a bill or resolution contain a statement as to whether enactment of the bill or resolution may have an inflationary impact on prices and costs in the operation of the national economy.

It is the Committee's considered opinion that enactment of the accompanying bill will not have an inflationary impact on prices and costs in the operation of the national economy, since the bill relates solely to the operation of the local government of the District of Columbia. The Committee recommends the appropriation of $540,880,000 in Federal funds including a Federal payment of $425,000,000 which becomes a part of local revenues from which appropriations for the operation of the City are made. The bill also includes $52,070,000 as the Federal contribution for the police officers and fire fighters, teachers and judges retirement funds, $28,810,000 in lieu of reimbursements for charges for water and sewer services provided to Federal facilities by the Washington Aqueduct and $35,000,000 for a transitional payment for Saint Elizabeths Hospital.

COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344) requires that the report accompanying a bill providing new budget authority contain a statement detailing how that authority compares with the reports submitted under section 302 of the Act for the most recently agreed to current resolution on the budget for the fiscal year.

This information follows:

[In millions of dollars]

	Sec. 302(b)		This bill	
	Discretionary	Mandatory	Discretionary	Mandatory
Budget authority	$561	[1] $20	$541	[1] $20
Outlays	528	[1] 20	541	[1] 20
Direct loans				
Primary guarantees				

[1] Funded in FY 1986 District of Columbia Appropriations Bill (H.R. 3067)

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended.

FIVE-YEAR PROJECTION OF OUTLAYS

In compliance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the following table provided by the Congressional Budget Office contains 5-year projections of the outlays associated with the budget authority provided in the accompanying bill:

Federal funds

Item and fiscal year	*Amount*
Budget authority in bill	$540,880,000
Outlays:	
1987	540,880,000
1988	
1989	
1990	
1991 and future years	

The bill provides no new revenues or tax expenditures, and will have no effect on budget authority, budget outlays, spending authority, revenues, tax expenditures, direct loan obligations, or primary loan guarantee commitments available under existing law for fiscal year 1988 and beyond.

FINANCIAL ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the financial assistance to State and local governments contains Federal funding as follows:

Item:	*Recommendations*
New fiscal year 1987 budget authority	$540,880,000
Fiscal year 1987 outlays resulting therefrom	540,880,000

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TRANSFER OF FUNDS

Clause 1(b), Rule X, of the Rules of the House of Representatives requires that the report include information describing the transfer of funds recommended in the accompanying bill.

There are no transfers of funds recommended in the accompanying bill.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to Clause 3, Rule XXI of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which might be construed, under some circumstances, as directly or indirectly changing the application of existing law.

1. Language is included under "Federal payment to the District of Columbia" prohibiting the payment of the Federal payment until the number of full-time uniformed officers totals 3,880 using qualification standards in effect on August 19, 1982, the date of the subcommittee's markup of the fiscal year 1983 bill.

2. Under "Governmental Direction and Support", there is language which provides that program fees collected from the issuance of bonds or other debt instruments shall be available for the payment of expenses of the District's debt management program. Section 490 of the Home Rule Charter (Public Law 93-198, as amended) authorizes the District government to issue revenue bonds for a number of specified purposes, and was amended by Public Law 95-218 specifically to enable the District government to act as a conduit for the issuance of revenue bonds for private colleges and universities. This language will allow the District government to be reimbursed for the costs of issuing bonds on behalf of third-party beneficiaries.

3. The bill includes language under "Governmental Direction and Support" appropriating funds to pay legal, management, investment and other fees and expenses of the District of Columbia Retirement Board. Section 121(f)(1) of the District of Columbia Retirement and Reform Act (Public Law 96-122) states that all administrative expenses incurred by the Board are to be paid out of funds appropriated for such purposes. The language recommended by the Committee appropriates the total amount required for the operation of the Board and specifies the amount to be derived from general fund revenues of the District government and from investment income of the pension funds. The language also clarifies that all expenses of the Board are to be paid from this appropriation. A requirement for quarterly reports as well as timely submission of budget data and audit information is also included in the language.

4. Under "Economic Development and Regulation", language requires that any profits associated with the operations of the District of Columbia Housing Finance Agency be used to reimburse the general fund for the costs involved in issuing mortgage revenue bonds. The language also provides that upon commencement of debt service payments such payments shall be deposited into the general fund.

5. Under "Public Safety and Justice," language provides an exemption for two classes of passenger motor vehicles from 31 U.S.C. 1343(c) which states, in part, that:

> (c)(1) Except as specifically provided by law, an agency may use an appropriation to buy a passenger motor vehicle (except a bus or ambulance) only at a total cost (except costs required only for transportation) that—
>
> * * * * *
>
> (C) is not more than the maximum price established by the agency having authority under law to establish a maximum price; and
>
> (D) is not more than the amount specified in a law.

The classes of motor vehicles exempted from the price ceiling are vehicles used for police, fire fighting and fire prevention activities. Because of the special requirements for those types of vehicles the costs exceed the maximum set for passenger motor vehicles for regular use.

6. Language included under "Public Safety and Justice" provides that funds appropriated for expenses under the Criminal Justice Act of 1974 (Public Law 93-412) for fiscal year 1987 shall be available for obligations incurred under that Act in each fiscal year since inception of the program in fiscal year 1975. This language is necessary due to the long time lag, for various reasons, between the time attorneys are appointed and the time vouchers are presented to the District for payment.

7. Language under "Public Safety and Justice" provides that funds appropriated for expenses under the District of Columbia Neglect Representation Equity Act of 1984 shall be available for obligations incurred under that Act in each fiscal year since inception in fiscal year 1985.

8. Language is included under "Public Safety and Justice" providing $500,000 for the Police Chief's confidential fund in fiscal year 1987 in accordance with the Police Chief's estimates.

9. Language is included under "Public Education System" authorizing the District of Columbia Public Schools to accept not to exceed 31 motor vehicles for exclusive use in the driver education program.

10. Language is included under "Public Education System" requiring the Board of Trustees of the University of the District of Columbia to establish a tuition rate for nonresident students at a level no lower than the nonresident tuition rate charged at comparable public institutions of higher education in the metropolitan area.

11. Language under "Human Support Services" allows the District to supplement its payment to Saint Elizabeths Hospital with funds received through the Federal medicaid program.

12. Under "Human Support Services," there is language providing that appropriations available solely for employees' disability compensation shall remain available until expended. 31 U.S.C. 1301(c)(2) provides in part, that:

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(c) An appropriation in a regular, annual appropriation law may be construed to be permanent or available continuously only if the appropriation—

* * * * *

(2) expressly provides that it is available after the fiscal year covered by the law in which it appears.

13. Language is included under "Public Works" providing for the rental of one passenger-carrying vehicle for use by the Mayor and three passenger-carrying vehicles for use by the Council of the District of Columbia.

14. Language under "Repayment of General Fund Deficit" provides funds to reduce the District's accumulated general fund deficit. The language provides that of the $20 million, not less than $11,325,000 shall be funded and apportioned by the Mayor from amounts otherwise available to the District. The language also provides that in the event of a reduction in the Federal payment because of the Gramm-Rudman-Hollings Act (Public Law 99-177, approved December 12, 1985), the $20,000,000 set aside to reduce the deficit cannot be decreased by more than the percentage reduction in the Federal payment. The purpose of this language is to prevent the District from taking a disproportionate share of the Gramm-Rudman-Hollings cut from this account.

15. Under "Capital Outlay," there is language that provides that the amount appropriated shall remain available until expended. This language is needed to provide an exemption to 31 U.S.C. 1301(c)(2) to allow the funds to remain available beyond fiscal year 1987. The exemption is needed because of the length of time required for the design and construction of capital projects.

16. The Committee has included language under "Capital Outlay" requiring that funds appropriated for capital outlay projects shall be managed and controlled in accordance with procedures and limitations established under the financial management system and that all such funds shall be available only for the specific project and purpose intended.

17. The Committee has included language under "Capital Outlay" earmarking funds and providing contracting authority to the Board of Education for pay-as-you-go capital projects and for projects involving new roof construction and school safety and building improvements.

18. Language under "Water and Sewer Enterprise Fund" requires that the requirements and restrictions applicable to general fund capital improvement projects shall apply to projects approved under this fund.

19. Language under "Lottery and Charitable Games Enterprise Fund" requires the use of non-Federal funds to finance the operations of the Lottery Board and directs the District to identify the source of funding from its own locally-generated revenues.

20. Section 101 of the "General Provisions" requires that all expenditures for consulting services obtained through procurement contracts be open for public inspection.

21. Language under section 103 requires District officials to obligate and expend the total amounts appropriated for Repayment of

General Fund Deficit and the Metropolitan Police Department exclusively for those purposes.

22. Language under section 104 grants the Mayor the authority, within rates prescribed by Federal Travel Regulations, to establish mileage allowances for privately owned automobiles and motorcycles used for official purposes.

23. A proviso is included under section 105 of the bill permitting the Council of the District of Columbia and the local judiciary to expend funds for travel and payment of dues without authorization by the Mayor.

24. Section 106 appropriates funds for refunding overpayments of taxes collected and for paying judgments against the District of Columbia government.

25. Section 107 of the "General Provisions" provides an exemption from the requirement of section 544 of the District of Columbia Public Assistance Act of 1982, effective April 6, 1982 (D.C. Law 4-101; D.C. Code, Sec. 3-205.44).

That section states that:

> Such amount as referred to in subsection (a) of this section shall not be less than full amount determined as necessary on the basis of the minimum needs of such person as established by the Council.

Because of financing constraints, the District has regularly budgeted for a percentage of the public assistance payment standard, rather than for the full amount as required by Sec. 3-205.44 of the District of Columbia Code.

26. Language is included in section 112 of the "General Provisions" requiring the annual budget for the District of Columbia government for fiscal year 1988 to be transmitted to the Congress by no later than April 15, 1987. The District of Columbia Self-Government and Governmental Reorganization Act (Public Law 93-198) does not provide a date certain for the transmittal of budgets to the Congress.

27. Section 117 of the "General Provisions" prohibits the use of Federal funds in the bill to perform abortions except for rape, incest, or where the life of the mother would be endangered if the fetus were carried to term.

28. A proviso is included under Section 118 requiring the Mayor to develop an annual plan for borrowing capital outlay funds and to submit quarterly reports to the Council of the District of Columbia.

29. Language in section 119 of the "General Provisions" requires the Mayor to obtain approval from the Council of the District of Columbia prior to borrowing funds for capital projects.

30. Section 120 of the "General Provisions" prohibits the Mayor from paying operating expenses from funds borrowed for capital projects.

31. Section 121 prohibits the use of funds in the bill to implement a personnel lottery with respect to the hiring of fire fighters or police officers.

32. Language in section 122 prohibits the obligation or expenditure of funds by reprograming unless advance approval of the reprograming is obtained in accordance with established procedures

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set forth in House Report No. 96-443 as modified in House Report No. 98-265.

33. Language in section 123 prohibits the use of Federal funds in the bill to provide a personal cook, chauffeur, or other personal servants to any officer or employee of the District of Columbia.

34. Language in section 124 prohibits the use of Federal funds in the bill to purchase passenger automobiles as defined in 15 U.S.C. 2001 with an Environmental Protection Agency estimated miles per gallon average of less than 22 miles per gallon.

35. Language in section 125 authorizes the Mayor to set the salary of the City Administrator at a rate not to exceed the maximum statutory rate established for level IV of the Federal Executive Schedule under 5 U.S.C. 5315, and provides that this salary may be payable to the City Administrator during fiscal year 1987. The language also authorizes the Mayor to set the per diem rate for board members of the Redevelopment Land Agency in the same manner consistent with his authority to set these rates for members of other boards and commissions of the District government. The Mayor does not have this authority at the present time.

36. Language under section 126 clarifies the pay setting authority for District employees as the District's Merit Personnel Act rather than title 5 of the United States Code.

37. Language in section 128 exempts the District from provisions of section 322 of the Economy Act of 1932 concerning expenditures for office leasing, alterations, improvements and repairs. This exemption was recommended by the General Accounting Office and was first carried in the fiscal year 1985 bill.

38. Section 129 amends language in last year's bill exempting Members from personal property taxes on leased vehicles unless the Member represents the State or district levying the tax. The language in last year's bill exempts owned vehicles.

39. Language in section 131 extends for one year the District's authority to sell its general obligation bonds through negotiated sales.

COMPLIANCE WITH CLAUSE 3—RULE XIII

Clause 3 of rule XIII of the Rules of the House of Representatives requires that certain information be included in the report if the accompanying bill repeals or amends any statute or part thereof.

The accompanying bill would amend section 131 of last year's bill (H.R. 3067) as enacted by reference in section 101(c) of Public Law 99-190, as follows (new matter is printed in italics, existing law in which no change is proposed is shown in roman):

> SEC. 131. (a) No State, or political subdivision thereof, in which a Member of Congress maintains a place of abode for purposes of attending sessions of Congress may impose a personal property tax with respect to any motor vehicle owned *or leased* by such Member (or by the spouse of such Member) unless such Member represents such State or a district in such State.
>
> (b) For purposes of this section—
>
> (1) the term "Member of Congress" includes the delegates from the District of Columbia, Guam, and the

Virgin Islands, and the Resident Commissioner from Puerto Rico;

(2) the term "State" includes the District of Columbia; and

(3) the term "personal property tax" means any tax imposed on an annual basis and levied on, with respect to, or measured by, the market value or assessed value of an item of personal property, *and includes any tax imposed with respect to the use or rental of a motor vehicle and levied on, with respect to, or measured by the sales price or market value of the vehicle or the gross proceeds from the rental.*

(c) This section shall apply to all taxable periods beginning on or after January 1, 1985.

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987

Agency and item	New budget (obligational) authority, fiscal year 1986	Budget estimates of new (obligational) authority, fiscal year 1987	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 1986	Budget estimates of new (obligational) authority, fiscal year 1987
DISTRICT OF COLUMBIA					
FEDERAL FUNDS					
Federal payment to the District of Columbia	412,388,350	[1]444,500,000	425,000,000	+12,611,650	-19,500,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	29,206,800	28,810,000	28,810,000	-396,800	---
Federal contribution to the police officers and fire fighters', teachers', and judges' retirement funds	50,524,850	52,070,000	52,070,000	+1,545,150	---
Transitional payment for Saint Elizabeths Hospital	23,925,000	35,000,000	35,000,000	+11,075,000	---
Criminal justice initiative	13,264,000	---	---	-13,264,000	---
(1987 advance appropriation)	(20,000,000)	---	---	(-20,000,000)	---
Student dropout prevention initiative	144,000	---	---	-144,000	---
Job training initiative	478,000	---	---	-478,000	---
Court Study	96,000	---	---	-96,000	---
Total, Federal funds to District of Columbia	530,027,000	560,380,000	540,880,000	+10,853,000	-19,500,000
DISTRICT OF COLUMBIA FUNDS					
Operating Expenses					
Governmental direction and support	(99,342,000)	(108,353,000)	(108,407,000)	(+9,065,000)	(+54,000)
Economic development and regulation	(100,035,000)	(129,460,000)	(129,460,000)	(+29,425,000)	---
Public safety and justice	(548,866,000)	(580,665,000)	(580,765,000)	(+31,899,000)	(+100,000)
Public education system	(515,655,000)	(540,872,000)	(540,718,000)	(+25,063,000)	(-154,000)
Human support services	(614,347,000)	(654,315,000)	(654,315,000)	(+39,968,000)	---
Public works	(193,741,000)	(204,748,000)	(204,748,000)	(+11,007,000)	---
Washington Convention Center Fund	(8,371,000)	(6,261,000)	(6,261,000)	(-2,110,000)	---
Repayment of loans and interest	(198,409,000)	(204,514,000)	(204,514,000)	(+6,105,000)	---
Repayment of general fund deficit	[2](5,000,000)	(8,675,000)	[3](8,675,000)	(+3,675,000)	---
Short-term borrowings	(3,750,000)	(3,750,000)	(3,750,000)	---	---
Total, operating expenses, general fund	(2,287,516,000)	(2,441,613,000)	(2,441,613,000)	(+154,097,000)	---

Capital Outlay					
General fund	(229,148,000)	(310,551,000)	(310,551,000)	(+81,403,000)	---
Enterprise Funds					
Water and sewer enterprise fund:					
Operating expenses	(162,987,000)	(176,876,000)	(176,876,000)	(+13,889,000)	---
Capital outlay	(19,635,000)	(54,850,000)	(54,850,000)	(+35,215,000)	---
Total, water and sewer enterprise fund	(182,622,000)	(231,726,000)	(231,726,000)	(+49,104,000)	---
Lottery and Charitable Games enterprise fund	(4,151,000)	(5,458,000)	(5,458,000)	(+1,307,000)	---
Cable Television enterprise fund	(250,000)	(250,000)	(250,000)	---	---
Total, enterprise funds	(187,023,000)	(237,434,000)	(237,434,000)	(+50,411,000)	---
Total, District of Columbia funds	(2,703,687,000)	(2,989,598,000)	(2,989,598,000)	(+285,911,000)	---
RECAPITULATION					
Grand total, new budget (obligational) authority	530,027,000	560,380,000	540,880,000	+10,853,000	-19,500,000
Consisting of:					
Federal funds to the District of Columbia	530,027,000	560,380,000	540,880,000	+10,853,000	-19,500,000
District of Columbia funds	(2,703,687,000)	(2,989,598,000)	(2,989,598,000)	(+285,911,000)	---

[1] Includes $19,500,000 which requires additional authorizing legislation.

[2] In addition, $15,000,000 to be derived from amounts otherwise available including amounts appropriated in the accompanying bill or revenues otherwise available, or both.

[3] In addition, $11,325,000 to be derived from amounts otherwise available including amounts appropriated in the accompanying bill or revenues otherwise available, or both.